#### SOLANO COUNTY **Community Corrections Partnership**

#### AGENDA

**February 8, 2012** Solano County Administration Center - Room 6004 675 Texas Street Fairfield, CA 94533

#### 3:00 p.m. Meeting

**PURPOSE STATEMENT – Community Correction Partnership** 

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)\*, Presiding Judge of the Superior Court\*, a County Supervisor or County Administrator, District Attorney\*, Public Defender\*, Sheriff\*, the head of the Department of Social Services\*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police\*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of the 2011 public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (\*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42U.S.C.sec12132) and the Ralph M. Brown Act (Cal.Govt.Code sec.54954.2) Persons requesting a disabilityrelated modification or accommodation should contact Jodene Nolan, 675 Texas Street, Suite 6500, Fairfield CA 94533 (707.784.6108) during regular business hours, at least 24 hours prior to the time of the meeting.

> AGENCY/STAFF Donna Robinson

#### **ITEM** I. **CALL TO ORDER** II. **APPROVAL OF AGENDA** III. **OPPORTUNITY FOR PUBLIC COMMENT**

Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 5 minutes per speaker. By law, no action may be taken on any item raised during public comment period although informational answers to questions may be given and matter may be referred to staff for placement on future agenda.

MEMBERS

\*Donna Robinson, Interim Chief Probation Officer

\*Paul Beeman. Presiding Judge Superior Court

Robert Bloom. Workforce Investment Board

\*Leslie Caldwell Public Defender

Birgitta Corsello, County Administrator

\*Don du Bain District Attorney

\*Patrick Duterte, Director Health and Social Services

Halsey Simmons, Deputy Director Mental Health

Lloyd Gieg, Genesis House

Carolyn Thomas Wold Office of Family Violence Prevention

\*Gary Stanton Sheriff/Coroner

Andy Williamson, Substance Abuse Administrator

\*Richard Word Chief of Police. Vacaville

Jay Speck, Superintendent SCOE

MEMBERS	<u>ITEM</u>		AGENCY/STAFF
*Donna Robinson, Interim Chief Probation Officer	IV.	Data Report	Probation/Donna Robinson Sheriff/Gary Elliott
*Paul Beeman, Presiding Judge Superior Court		The committee will receive information for offenders released on Postrelease Community Supervision and offenders committed to county jail as a result of public safety realignment.	
Robert Bloom, <i>Workforce</i> <i>Investment Board</i>	V.	Data Subcommittee Report	Sheriff/Gary Elliott
*Leslie Caldwell <i>Public Defender</i>		The committee will receive an update from the Data Subcommittee	
Birgitta Corsello, <i>County</i> <i>Administrator</i>	VI.	DRC Subcommittee Report	Probation/Donna Robinson
*Don du Bain <i>District Attorney</i>		The committee will receive an update from the DRC Subcommittee	
*Patrick Duterte, <i>Director Health and</i> <i>Social Services</i>	VII.	Substance Abuse/Mental Health Subcommittee Report	H&SS/Patrick Duterte
Halsey Simmons, <i>Deputy Director</i> <i>Mental Health</i>		The committee will receive an update from the Substance Abuse/M	ental Health Subcommittee.
Lloyd Gieg, <i>Genesis House</i>	VIII.	Workforce Investment Board Presentation	WIB/Robert Bloom
Carolyn Thomas Wold <i>Office of Family</i> <i>Violence Prevention</i>		The committee will receive a presentation from WIB and consider a recommend to the Board of Supervisors an increase in funding from \$66,169 not to exceed \$75, 370. The increase (\$9,201) will be used readiness services to offenders committed to County jail.	n the current allocation of
*Gary Stanton Sheriff/Coroner	IX.	Budget Report	CAO/Bob Lawton
Andy Williamson, Substance Abuse Administrator		The committee will receive an update from the CAO's Office in relation to the CCP's	
*Richard Word <i>Chief of Police,</i> <i>Vacaville</i>		approved Budget and expenditures.	
Jay Speck,	X	<u>Committee Comments</u>	Probation/Donna Robinson
Superintendent SCOE		The committee will be given the opportunity to provide information	n or present issues to the group.

**ADJOURNMENT:** The next regular meeting is proposed for Wednesday, March 14 at the Solano County Administration Center, 675 Texas Street, 6<sup>th</sup> Floor, Conference Room 6004.

#### SOLANO COUNTY Community Corrections Partnership Meeting Public Safety Local Plan Development Minutes February 8, 2012

**Present: CCP** Committee Members Donna Robinson, Interim Chief Probation Officer\* Paul Beeman, Presiding Judge of the Superior Court\* Don du Bain, District Attorney\* Gary Stanton, Sheriff/Coroner\* Richard Word, Chief of Police, Vacaville\* Patrick Duterte, Director, Health and Social Services\* Lesli Caldwell, Public Defender\* Birgitta Corsello, County Administrator Lloyd Gieg, Genesis House Robert Bloom, Executive Director, WIB Carolyn Wold, Office of Family Violence Prevention \*Executive Committee Member Non-member Participants Susan Cinelli, Bi- Bett Kitt Lee, WIB Jim Nules, Aladdin Bail Bonds Tracy Blunt, Mental Health John Allen, Fighting Back Bob Sanpayan, *Fighting Back* Fred Bridgewater, CDCR Parole Mike Rogers, Retired CDCR Andy Williamson, Substance Abuse Administrator Brian Taylor, Solano County Court Kelley Baulwin-Johnson, Probation Jennifer Washington, Probation Roger Maryatt, Unity Hall Stephan Betz, Health and Social Services Gary Elliott, Sheriff's Office John Daugherty, District Attorney's Office Bob Lawton, County Administrator's Office Ron Grassi, County Administrator's Office Dan Wolk, County Counsel Brad Nelson, Superior Court Judge Belinda Smith, BOS District 2 John Taylor, Consultant

#### Call to Order

The meeting was called to order at 3:10 p.m.

#### Approval of Agenda

Sheriff Stanton made a motion to approve the agenda. The motion was seconded by Judge Beeman. Motion carried 5-0. Public Defender Caldwell was not present at the time on the approval of the agenda.

#### **Public Comment**

An opportunity was provided for members of the public to address the Committee on matters not listed on the Agenda. No public comments were made.

**Data Report** (See Handout) - Solano County Probation Department Post Release Community Supervision Information – February 2012

Interim Chief Probation Officer Donna Robinson provided a snapshot of the data collected beginning October 1, 2011 through January 31, 2012.

- 306 packets received
- 157 Original projections (August 2011) CDCR
- 193 Projections (December 2011) Revised projections
- 196 Required reports
- 172 Reported to Probation
- 16 No shows
- 18 Transferred out (to resident county)
- 1Transferred in
- 19 Bench Warrants
- Vallejo and Fairfield have the highest number of PRCS
- Risk Level Very High 15%; High 56%; Medium 12%; Low 2%; Pending Assessment 15%
- Identified Criminogenic need Substance Abuse/Mental Health Treatment and Medication Support

Captain Elliot provided information on the offenders who have been sentenced pursuant 1170 (h); Non-Non's which are currently in custody.

- 90 inmates sentenced pursuant to 1170 (h)
- 9% Total jail population
- 154 (3056 inmates Parole violators currently in custody (50% Parole only)
- 72 Parole only
- 85 Parole plus local charges (Biggest area of increase in population)
- 17 PRCS violators currently in custody (2% of Total population)
- Population contributed to realignment which is approximately 30% of jail population today.

#### **Data Subcommittee Report**

Captain Elliott reported the subcommittee had their first meeting and was well represented by the following departments:

Probation Department Sheriff's Office Workforce Enforcement Board The Courts District Attorney Office Vacaville Police Department Health and Social Services

The committee discussed the data that all agencies will collect and how this information will be integrated. The committee will create a list of those elements of information which are currently being tracked related to realignment. Data will also need to be tracked from those agencies that are not currently collecting information.

Next meeting is scheduled for March 6, 2012.

#### **DRC Subcommittee Report**

Interim Chief Robinson reported the DRC Subcommittee met on January 25, 2012.

The Re-Entry Council gave a presentation which identified gaps in the delivery of services and resources for the Parolee population. While services are available, there needs to be better coordination to ensure that the services are delivered in an effective and efficient manner. The gaps identified are noted below:

Gap Analysis (Re – Entry Presentation)

1. Increase Communication - Decrease duplication efforts

2. Address and resolve the issue of inmates being released from facilities when services are not available – weekends, holidays, after 5:00 p.m. or before 9:00 a.m.

3. Address and resolve the lack of identification of persons released (California Identification Card or some form of photo identification).

4. Address and resolve ensuring access to needed medications.

5. Address and resolve the need for transportation of released persons

The committee discussed the concept of a Hybrid System - a site in which certain services were provided and with ability to refer to existing community-based treatment organizations for specialized services. The committee agreed that this was the best model for Solano County. A centralized location would increase accountability, increase community safety and provide a way to connect offenders to services and resources in a more efficient way.

Chief Robinson contacted Sonoma County Probation Department who currently operates a Day Reporting Center. A conference call has been scheduled with the Assistant Chief of Sonoma County Probation to obtain information regarding the operation of their Day Reporting Center.

Next meeting is scheduled for February 22, 2012

**Substance Abuse/Mental Health Subcommittee Report** (See Handout) – Highlights of the Mental Health/Substance Abuse Substance Subcommittee

Patrick Duterte provided updates and noted that the committee met once in January and February. A handout was distributed regarding short term- and long term plans. He thanked the committee members who assisted in the development of the plan: Birgitta Corsello, Ron Grassi, Stephan Betz, Lloyd Gieg, Gary Elliot, Don du Bain, Tom Norris and Kelley Baulwin-Johnson.

<u>Short Term Plan</u> – Include working with Probation to streamline the access for Mental Health Services and Substance Abuse Services, with priority services being given to those coming in under AB109.

Long Term Plan – Include planning for future funding requests to the CCP by late July or sooner.

The committee will also be looking at a gap analysis. A survey will be sent to all the providers regarding capacity and the type of services being offered. The results of the survey and the information provided from the Re-Entry Council will be used to identify the needs and gaps in Solano County. The goal is to implement a model which is tailored to Solano County.

The committee has volunteered to visit other locations to include San Mateo and San Francisco.

**Workforce Investment Board (WIB) Presentation** (See Handout) - Reentrants Employment Project (February 8 Agenda Attachment)

Robert Bloom from WIB presented a proposal to increase services in the jail. The proposal included an increase in the current allocation of \$66, 169 not to exceed \$75,370.

Following a discussion of the proposal, Chief Robinson motioned to table this item in order for additional information to be gathered. The motion was seconded by Sheriff Stanton. Motion carried, 5-1-0, Public Defender Lesli Caldwell opposed and Judge Beeman abstained.

**Budget Report** (*See Handout*) - *Memorandum 2011 Public Safety Realignment Budget Report – Attached spreadsheet* 

The committee received a presentation regarding the 2011 Public Safety Realignment Budget. Bob Lawton provided a spreadsheet explaining the status of Realignment budgets and expenditures following the Board of Supervisor's action on November 1, 2011.

The California State Association of Counties (CSAC) is working on a formula for Fiscal Year 12/13. Based on the information (projections) given to the County by State Finance and CDCR, Solano County could qualify for approximately \$9 million dollars for AB 109. This is based on an anticipated increase in the population and the notion that within the second year the program would be fully up and running.

#### **Committee Comments**

Patrick Duterte commented on the issue of Employment Services. Chief Robinson noted that Employment services are included as a component of the DRC Subcommittee.

Robert Bloom commented that the U.S. Department of Labor is interested in investing in services for ex-offenders. There is a grant opportunity available for private/non-profit agencies. Fighting Back Partnership in Vallejo is looking into this grant. WIB has non-profit status and will support Fighting Back if they decide to put in an application.

Sheriff Stanton commented on WIB's proposal. He noted that after receiving information regarding the 1170 group, there would only be 6 offenders eligible by April to be considered for the WIB Program. Sheriff Stanton recommended looking at data in July or August to review the numbers.

Lesli Caldwell asked Probation who would be eligible and ready for the type of program outlined by WIB. The committee has numbers from the jail and should also have numbers from Probation.

Jennifer Washington commented in response that Probation would need to know the eligibility criteria to determine how many offenders would be eligible for services.

#### **Next Meeting**

The next meeting is on March 14, 2012. Please send agenda items to Donna Robinson, no later than March 6, 2012

Lesli Caldwell advised that she would be absent for the next meeting.

Robert Bloom noted that would like to meet with the Probation staff to discuss the criteria of the program outlined in his proposal. Mr. Bloom will send meeting dates to Probation.

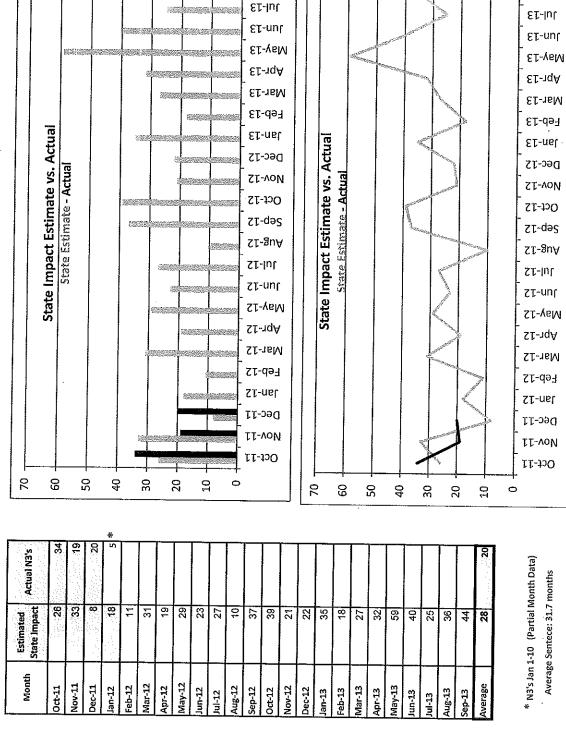
#### Adjournment

The meeting was adjourned at 4:40 p.m.

The meeting originally scheduled for March 14, 2012 has been rescheduled to March 21, 2012 at the Solano County CAC Building, 675 Texas Street, 6<sup>th</sup> Floor, Conference Room 6004 from 3:00 p.m. to 5:00 p.m.

Estimated Impact of Realignment vs. Actual Impact

Number of Non-Non-Nons (N3) sentenced to county jail in lieu of state prison due to Realignment



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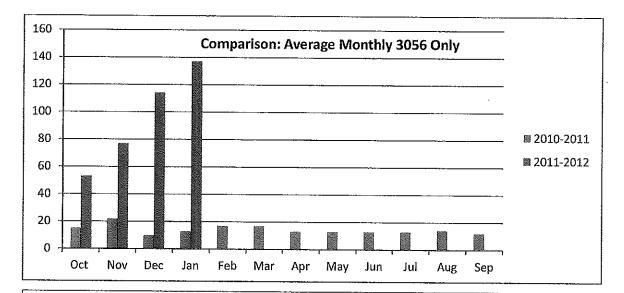
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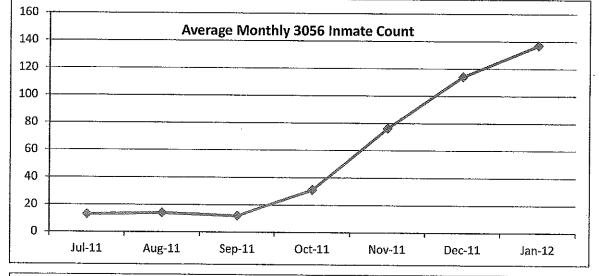
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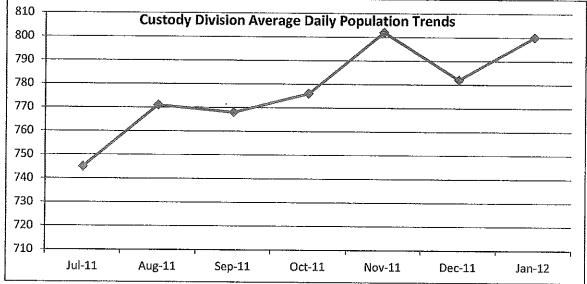
Average Sentece: 31.7 months

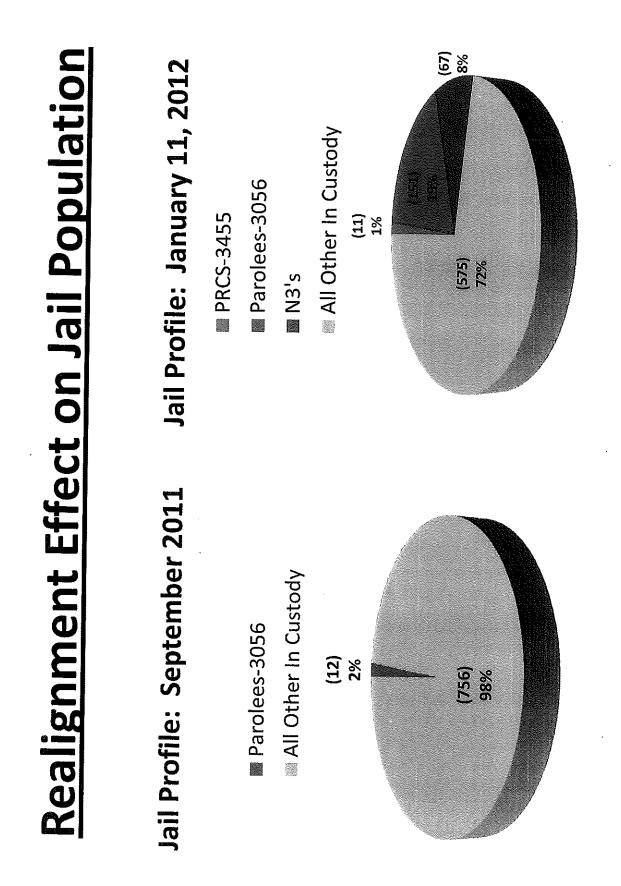
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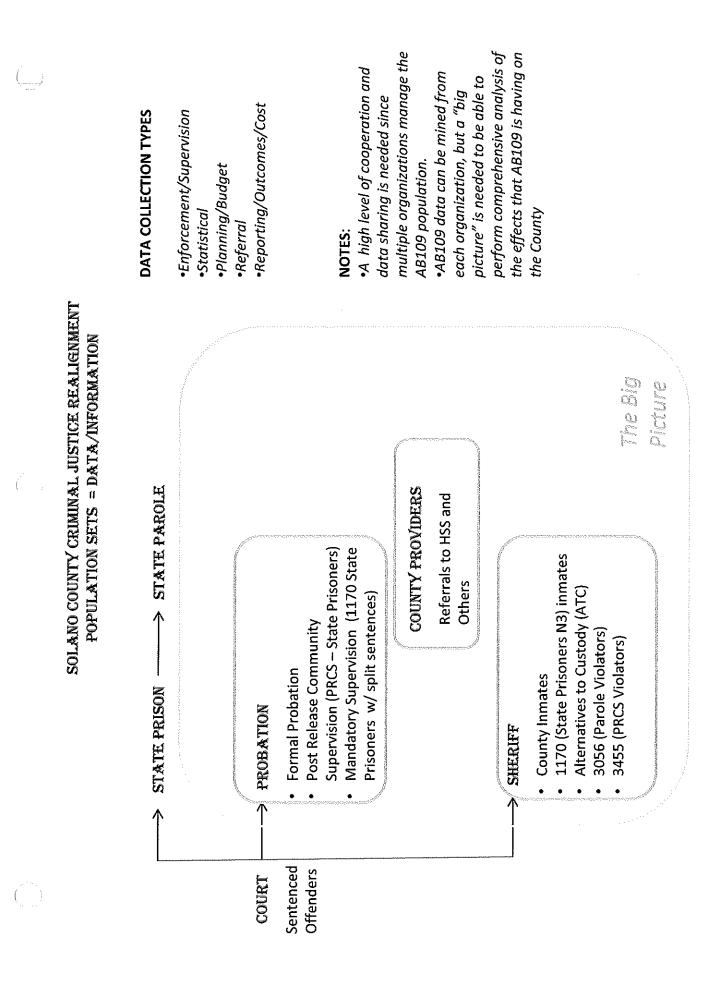








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#### **Data Collection Elements**

The list below includes the data elements currently being collected by Probation, Sheriff, and Health and Social Services for the Public Safety Realignment population.

#### **Probation**

- Personal information (name, DOB, etc.)
- Number of PRCS packets received
- Number of PRCS clients required to report
- Number of PRCS clients who failed to report
- Number of warrants issued
- City of residence
- Risk level
- Greatest treatment need

#### <u>Sheriff</u>

- Personal information (name, DOB, etc.)
- Total number N3s sentenced to prison terms in the county jail (1170hreport) and average length of stay (also compared to state's projections)
- Total number of parolees housed in the county jail and average length of stay (compared to state projections)
- Total number of PRCS violators in custody
- Jail average daily population trends
- Number of inmates on ATC
- Number of compliance checks or "sweeps" scheduled and conducted by SET or ATC (NEW)

#### Health and Social Services

- Personal information (name, DOB, etc.)
- Number of clients assessed
- Level/type of service provided
- Costs for treatment/services
- Average length of stay in program

REALIGNMENT (AB109) S \$4,126,574 PL/			-			-
	START UP,		BOS Appropriation	BOS Appropriation	Subsequent Appropriation	Comments
RE	REVOCATION	ALLOCATION	11/1/2011	1/10/2012		
Public Safety Realignment FY2011/12	\$555,162	\$3,571,412				
Sheriff	110,621	1,323,126	1,433,747			
Sheriff Corrections Non-Staff						
(Applied to reduce General Fund						
Contribution for food, clothing		112,881	112,881			
and other items for 80 new						
Realignment inmates)		<i>4.2.</i>				
Task Force						
(Local Police Overtime)		66,667	66,667			
Probation	107,996	762,406	870,402			
District Attorney (Revocation)	68,243		68,243			
District Attorney (CCP Plan)	7,965	145,811	153,776			
Public Defender (Revocation)	68,244		68,244			
Public Defender (CCP Plan)	5,365	59,849	65,214			
CCP Planning (Non-Recurring)	150,000	ł	150,000			
Day Reporting Center		301,500			301,500	Sub Committee established and met on 1/4/12.
Substance Abuse		399,481		82,323 *	317,158	Sub Committee established and met on 1/11/12
Mental Health		138,000		192,667	(54,667)	Costs include staff and placement
Workforce Investment Board		66,169			66,169	Included as a part of the DRC Subcommittee
Contingency	36,728	195,522			232,250	
TOTAL	555,162	3,571,412	2,989,174	274,990	862,410	

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\* CCP approved funding request for \$123,485 on 12/14/11

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#### 2012 Legislative Proposal

**TOPIC:** Restoring services and supporting a transition to economic self-sufficiency for people with prior drug felony convictions through the CalWORKs program.

**STATEMENT OF PROBLEM:** In 1996, as part of the debate over Federal Welfare Reform, Senator Phil Gramm of Texas stood up in the Senate and declared that former drug felons should not be allowed to receive food stamps. This provision was added to the Federal Personal Responsibility and Work Opportunity Act by voice vote (Pub.L. No. 104-193, 110 Stat. 2105 (Aug. 22, 1996). A lifetime ban was placed on receiving Food Stamps and Temporary Assistance to Needy Families (TANF), the federal block grant program under which California's CalWORKs program operates, for people convicted of drug felonies (21 U.S.C.A. § 862a (a), (d)(2).). States were given the option to opt out of this ban or to change or modify the ban, and several have done so.

In 1997 the CA Legislature enacted the CalWORKs program, through which TANF block grants are administered. (§11200 et seq.) Under section 11251.3, subdivision (a), a person convicted of a drug-related felony on or after December 31, 1997, is ineligible for CalWORKs aid.

In 2004, Governor Arnold Schwarzenegger signed AB 1796 (Leno, D-SF), Chapter 932, Statutes of 2004, opting out of this provision for convicted of certain drug felonies for the CalFresh program, but the state has not yet enacted similar legislation for the CalWORKs program.

The enactment of AB 109 heightens the need to revisit this policy. CalWORKs assistance and services could be an important source of support for those affected by this new legislation, and help increase the chances of successful community re-entry and reduced recidivism rates for this population.

**ANALYSIS:** In California for the CalFresh program, people with prior convictions for certain drug felonies who are taking steps to be drug free have been eligible for benefits for several years due to AB 1796. However, this population is not eligible for CalWORKs aid and services that would support their efforts to maintain a stable family life. CalWORKs requires eligible persons to participate in employment activities and provide related supportive services to assist them in being successful. These employment services assist customers in keeping their family together, in becoming self-sufficient, and providing a stable and healthy atmosphere for their children. Customers who have a drug felony in their history are not eligible no matter their current status related to drugs, but would benefit by the supportive atmosphere CalWORKs activities could provide for them.

Proposition 36 and other legislation opened doors to provide rehabilitation opportunities for drug related offenses. It is recognized people with prior drug felony convictions are able to turn their lives around and become productive members of the community. The CalWORKs program does not recognize their efforts, but adds an additional barrier of living on less money for them to overcome. The lifetime ban for people with prior drug felony convictions undermines the goals of the TANF program to reduce dependency. Customer's efforts to stay off of drugs and their efforts to improve their health and mental health should be supported by allowing access to CalWORKs benefits and services.

AB 2192 (Bass) Factsheet: <u>http://www.asmdc.org/speaker/pdf/AB2192FactSheet.pdf</u> <u>http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=200520060AB2192&search\_k</u> <u>eywords=</u>

**POSSIBLE FISCAL EFFECTS:** This may increase the number of eligible CalWORKs recipients. Increased costs would be associated in their aid payments and supportive services. However, many people with prior drug felony convictions have been rehabilitated and want to work and would be likely participants in the Welfare to Work Program, increasing the Work Participation Rate (WPR.) Additionally, by providing work related activities and training, more families will obtain jobs and reduce or eliminate the need for public assistance.

The provision of these services to this population should also reduce recidivism, leading to savings in the court system, law enforcement, and state prison costs.

#### SOLANO COUNTY PROBATION DEPARTMENT POSTRELEASE COMMUNITY SUPERVISION INFORMATION FEBRUARY 2012

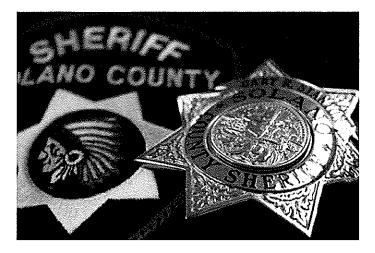
The following information represents the time period of October 1, 2011 through January 31, 2012.

Number of packets received	306
State Projections	Original projections (August 2011) 157 Revised projections (Dec 2011) 193*
Number required to report to Probation	196
Number reported to Probation	172
Number of no-shows/failure to report	16
Number transferred out	18
Number transferred in	1
Number of bench warrants ordered	19
City of residence	Vallejo: 36% Fairfield: 34% Vacaville: 20% Benicia, Dixon, Rio Vista, Suisun: 10%
Risk Level	Very High: 15% High: 56% Medium: 12% Low: 2% Pending assessment: 15%
Identified Criminogenic Need	Substance Abuse Treatment Mental Health Treatment Medication Support

\*The revised projections from December 2011 include parole violators which were not captured in the original projections.

# Solano County Sheriff's Office

# **Video Visitation**



## Implementing Video Technology in Detention Facilities

Gary R. Stanton Sheriff/Coroner

January 11, 2012

#### **Video Visitation**

<u>General Definition</u>: Installation of data cabling to allow introduction of an internet based video visitation system to be utilized in two Sheriff's Office detention facilities (Justice Center Detention Facility and the Sentenced Detention Facility).

**Purpose:** To provide efficient access for probation officers to conduct pre-release assessments of in-custody inmates via remote video stations (kiosks). This technology utilization will save staff time for both probation officers and Sheriff's custodial staff. It will also increase operational flexibility to conduct supplemental interviews on detainees who have been identified as acceptable for modified release programs as a result of AB109. This technology increases security within the jail by reducing the need to remove detainees from their housing units to attend these interviews.

The system is also expandable to allow video access for staff from the Public Defender/Conflict Defender's Office as well as staff from the local Bar Association to visit and interview inmates privately without the need to be physically present in our detention facilities thus potentially reducing attorney fee costs in the future.

**Overview:** The CCP's Realignment Implementation Plan, as presented to and approved by the Board of Supervisors, contained the video visitation funding request outlined above. However, total costs had not been determined at that time. Since the implementation plan has been approved, estimates have been obtained for installing the power and Cat-6 cabling needed to connect the video-visitation kiosks. Installation of data cabling will allow the Sheriff's Office to request through an RFP (Request for Proposal) a vendor to install a video visitation system.

Video Visitation – Request for Funding: Install Category 6 plenum rated cable in 29 visiting stations within the Custody Division

Grand Total - 82 Cables

Total Cost \$30,478

#### SOLANO REENTRY COUNCIL GENERAL MEETING

Thursday, January 12, 2012 1 p.m. – 3 p.m. Solano County Administration Center 675 Texas Street, First Floor Multi-Purpose Room Fairfield, CA

#### AGENDA

- I. Welcome and Introductions
- II. Special Presentation by Terry Kupers, M.D., M.S.P. Dr. Kupers is a psychiatrist, international consultant on correctional mental health issues, professor and author.

"How Can We Help the Persons with Mental Illness in the Criminal Justice System?"

III. Panel Discussion on Local Mental Health Issues

**Panelists:** 

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Stephan Betz, Solano County Health and Social Services Tom Norris, Solano County Sheriff's Office Jennifer Washington, Solano County Probation Department Representative, Parole Outpatient Clinic Pam Watson, Solano Chapter of National Alliance for the Mentally III

- **IV.** Comments from Audience
- V. Adjourn

#### WORKFORCE INVESTMENT BOARD OF SOLANO COUNTY Request For County 2011-12 Appropriation

#### Reentrants Employment Project

A Four-part Effort to Develop Appropriate Job Opportunities And Secure Employment for "109" Ex-offenders

in the

#### Solano County Community Corrections Realignment Program

#### EXECUTIVE SUMMARY

The WIB of Solano County (County Unit 7201) requests that the Community Corrections Partnership Council review, consider and approve a recommendation to the Solano County Board of Supervisors to appropriate <u>\$75,370</u> in 2011-12 Realignment funds to the WIB for the activities/services described here-in. The Project will run for March-June 2012, serving 60 pre-release and 50 enrolled participants.

The "Reentrants Employment Project" will provide those Realignment Program exoffenders (aka "109s) with the necessary skills and intensive support necessary to compete in the difficult, competitive labor market. A four-part effort will provide:

- Meaningful connections with local/regional employers;
- Ex-offender navigation services in order to access a wide array of workforce preparation services;
- Intensive "work readiness" instruction and support; and
- Dedicated "boots on the street" job development for appropriate, current job openings (where employers are known to hire ex-offenders.)

Team case management will be provided. Enrolled, active job seekers will be placed in front of employers, with the best-possible prospects for hiring.

The Project leverages the resources of the Solano Employment Connection, the local U.S. Dept of Labor-funded One Stop Career Center system. Additionally two community "touch points" are incorporated, including: 1) the County Jails (for pre-release work-shops); and 2) the Day Reporting Center (for delivery of certain Project services.)

The Project incorporates the following "best practices" (or evidence-based approaches), based on the WIB's experience providing pre-/post-release services for State parolees.

 $\sqrt{}$  "Engagement, engagement, engagement"- as a positive means to change peoples lives and successfully prepare for the competitive labor market;

 $\sqrt{}$  Intensive one-to-one provision of services, by a consistent team of professional staff, coupled with a gradual "mainstreaming" in to the job seeking public; and

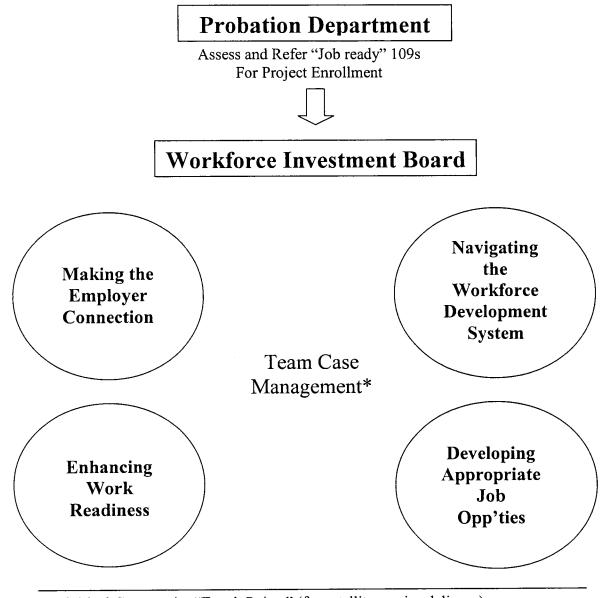
 $\sqrt{1}$  Pro-active job development efforts targeting realistic job opportunities within industries/occupations where ex-offenders are known to be hired.

Due to funding constraints the Project does not include full vocational classroom training or subsidized transitional employment opportunities.

#### WORKFORCE INVESTMENT BOARD OF SOLANO COUNTY

#### **REENTRANTS EMPLOYMENT PROJECT**

Basic Schematic – A Four-Part Initiative



Critical Community "Touch Points" (for satellite service delivery)

- County Jails for brief prerelease services (open to all 109s)
- Planned Day Reporting Center for introductory services

Adjunct benefits of Project:

- "Myth-busting" and "Interest-building" with employers
- Leveraging resources of the U.S. Dept of Labor-funded One Stop Career Center systems (i.e. Solano Employment Connection)
- Providing exceptional one-to-one services for enrolled jobseekers
- Assuring a fast-paced continuum of services
- \* Team composed of Ex-offender Navigator and dedicated Job Developer, supported by Workshop Specialist



#### REQUEST FOR COUNTY 2011-12 APPROPRIATION Revised Presentation of February 8, 2012

### **Reentrants Employment Project**

#### A Four-part Effort to Develop Appropriate Job Opportunities And Secure Employment for Ex-offenders in the Solano County Community Corrections Realignment Program

#### Proposed Realignment Budget Workforce Investment Board - Unit 7201 3/1/12 - 6/30/12

IFAS		
1110	Personnel	\$48,698
2028	Telephone	800
	Office	
2200	Expense	2,000
2235	Accounting	1,250
2295	Rent & Utilities	4,472
2355	Personal Mileage	1,800
3137	Program Supplies	1,500
3141	Skills Training Fees	3,600
	Vocational	
3142	Training	6,250
3145	Transportation	5,000
	TOTAL	
	EXPENDITURE:	\$75,370
	EXTENDITORE.	<u>φτ0,5τ0</u>

#### Requested Action of the Solano Community Corrections Partnership Council

Review, consider and approve a Council recommendation to the Solano County Board of Supervisors to appropriate <u>\$75,370</u> in 2011-12 Realignment funds to the Workforce Investment Board (Unit 7201) for the activities/services described here-in.

This initial Project offering will serve a target of <u>60 pre-release workshop participants</u> (in the County Jail setting) and <u>50 participants enrolled for intensive Project services</u>.

□ North-county Office 320 Campus Lane Fairfield, CA 94534 (707) 864-3370 FAX (707) 864-3386 □ South-county Office 1440 Marin Street Vallejo, CA 94590 (707) 649-3604 FAX (707) 649-3619

Linking Employers with Employee

Due to funding constraints the Project does not include full vocational classroom training or subsidized transitional employment opportunities for the "109s"

#### Overview

The Workforce Investment Board (WIB) of Solano County, Inc. puts forth a "Reentrants Employment Project" proposal based on its proven capability to access the region's employers, and provide job readiness and employment-related services for the adult exoffender (community reentrant) population of Solano County.

This capability is based on a 28-year history of providing such services, professionally administering U.S. Department of Labor grants, operating a 22-member One Stop Career Center system (known as the Solano Employment Connection, or SEC), and administering these very same services for State parolees (under contracts with the California Department of Corrections and Rehabilitation.) The WIB is uniquely qualified to provide such services, having developed "best practices" in the field.

The initial 4-month funding of \$75,370 is required to provide dedicated services for 60 workshop and 50 enrolled participants. Broader collaboration efforts will open certain existing WIB services for the universal group of reentrants, with no set participation cap.

#### **Performance Parameters**

This Project is being established so as to offer the following initial levels of service.

- Once-per-month, <sup>1</sup>/<sub>2</sub> day workshops for 109s in the Jail setting providing an estimated minimum of <u>60 participants</u> in the March-June 2012 period (or upwards of 180 to 240 annualized); and
- Provision of <u>50 slots</u> for an initial <u>50 participant</u> enrollments in the March June 2012 period (or upwards of 100 to 150 annualized – with average duration the program set at 4 - 8 months, i.e. the "churn" rate.)

The planned level of job placement outcomes is as follows.

50 % entered employment rate at point of Project exit (of all enrolled.)

NOTE: This figure respects the multiple barriers faced by jobseekers, the difficult labor market, and the real possibilities of participants "dropping out" due to lack of follow-through, sanctioning, health relapses, recidivism, etc.

#### **Proposed Services**

This project would meld existing resources/capabilities with an emphasis on both prerelease and post-release/community supervision interventions. A continuum of services would be established, leading participants to:

1. Focus on successful, sustainable employment as a principle means to positively change their life circumstance(s);

- 2. Be aware of available educational, training, and employment services;
- 3. Freely access such services (with a warm, welcoming, human-to-human approach);
- 4. Actively engage in rewarding, positive skills-building activities;
- 5. Receive dedicated employment preparation assistance tailored to their needs;
- 6. Be placed directly in front of local employers which are recruiting and hiring with each participant best prepared and matched for that opening; and
- 7. Receive continuing support so as to succeed on the job and prepare for advancement and/or increased earnings opportunities.

An emphasis would be placed on developing each job seeker's "soft skills" in those jobrelated and inter-personal skill areas which employees say are critical. Resources would be devoted not just to getting a job, but as importantly to retaining and advancing on that job (or the next "stepping stone" job.)

Delivery of services would focus on "engagement, engagement, engagement" in a quickpaced delivery manner - so that reentrants: have a plan; are motivated to participate and follow through on that plan; remain busy; keep active connections to those who are helping them (with positive influences); and most importantly do not fall back in to old habits, old associations, and various negative influences.

Initial services would be offered (through the WIB's satellite presence) at the County Jail and planned Day Reporting Center (DRC.) Intensive services would be provided out of the WIB's two locations, in Fairfield (320 Campus Lane) and Vallejo (1440 Marin Street.)

#### The Four Parts

This Project will provide for the following four components.

- 1. Engagement with local/regional employers, in order to:
  - a. Assess labor market opportunities, and target specific industries/ occupations/employers;
  - b. Perform some "myth-busting" and "interest-building" around hiring of exoffenders; and
  - c. Perform specific, active job development with targeted employers
- 2. **Provision of "Ex-offender Navigator" services for job seekers** (through a dedicated Navigator staff person), in order to:
  - a. Provide a single point of contact (SPOC) for both ex-offenders and agencies serving ex-offenders, in order to more readily access and be engaged in: 1) this Project; 2) the existing local One Stop Career Center system; 3) the planned Day Reporting Center; and 4) other community providers;
  - b. Extend a "warm handshake" reception, and provide ongoing support;

- c. Provide "coaching" and a light degree of case management;
- d. Have staff serve as a critical part of the "team service approach." (See accompanying description of team approach.)
- 3. Provision of a Series of Work Readiness Workshops and One-to-One Instructional/Reinforcement Services (as both a pre-release activity in the County Jail, and a post-release/community supervision activity in the Day Reporting Center and One Stop sites) in order to:
  - a. Develop jobseekers' "soft skills" as required by employers;
  - b. Promote full concept of "getting a job, keeping a job, and advancing on the job";
  - c. Provide a continuum of positive, job-focused services, with active engagement and no "gaps" for a job seekers to be diverted;
  - d. Introduce the concept of "stepping stone" jobs, and "work hardening" where one would progress from basic introductory jobs once productivity and reliability are demonstrated;
  - e. Provide "frank talk" on labor market prospects and employer expectations;
  - f. Address some basic skills remediation needs (e.g. math) and/or introductory computer skills needs; and
  - g. Provide repetition/reinforcement/encouragement as first efforts may fail but renewed/continued efforts are called for; and
  - h. Have staff serve as part of the "team service approach"

#### 4. Provision of dedicated Job Development for Project participants, in order to:

- a. Contact and develop longer-term business relationships with specific employers in industries and with occupations where ex-offenders are most likely to be hired;
- b. Gain specific feedback from employers, regarding successes/challenges of individuals hired, and overall perspectives on the Project. Gain testimonials where possible; and
- c. Have staff serve as part of the "team service approach."

#### The "Team Service Approach"

The WIB will employ a new service delivery mode for this Project, and its population. This is offered out of respect for the multiple employability barriers faced by these job seekers and the extraordinary needs to coordinate service delivery (including certain "compliance" aspects) with many community partners.

A three-party team of professional staff will oversee a caseload of enrolled participants with the express purpose of providing intensive engagement/engagement/engagement, avoidance of gaps in services/activities, and developing/maintaining a sharp focus on employment success.

This Team will include:

- The Ex-offender Navigator
- The Project-dedicated Job Developer; and
- The assigned <u>Workshop Specialist</u>

NOTE: Additional WIB staff resources will provide Project support for the Employer Engagement component; and day-to-day supervision, intake, reporting, fiscal records keeping/invoicing, etc.

The Team will be physically housed in proximity, and will provide very interactive oversight of an assigned caseload of project participants. The team will conduct employability assessments, develop and carry out an employment plan, provide positive reinforcements, trouble-shoot issues, and coordinate services with other providers.

#### The WIB's Placement Performance with Ex-offender Services/Projects

The WIB operates with a demanding set of 9 federally-established "Common Measures." These focus on job placements, job retention, and increased earnings for adult participants. For the most-recent 2010-11 year the WIB met or exceeded all 9 of 9 Measures – a level achieved by only 2 other WIBs out of 49 in California.

The specific levels of performance for ex-offenders include the following, based on available data collection/tracking systems.

General WIA Services – Both Adult and Youth Offenders			
	July '	08 – December 2011	
Ex-offender Applicants	566		
Ex-offender Enrollments	140		
Ex-offender Exits	126		
Employed	48	38.1%	
Returned to School	<u>44</u>	34.9%	
Positive outcomes	92	73.0%	
Special CDCR-funded "Community Employment Program" (CEP)			
	July '	09 – December '11	
Navigator services in SEC	813		
Ex-offender Enrollments (G	12		
Ex-offender Exits		7	
Employed	4	57%%	

<u>Special CDCR-funded "Transitions" Program at CSP Solano</u> (Formal 70-hour Job Search Instruction Workshops at Vacaville prison for soon-to-be-released inmates - who disburse throughout California)

(Continued)

October '10 – Current Attendees 343 Completers 232 (No tracking system in place for outcomes back in communities throughout California.)

#### **Project Service Delivery Chart**

Please see attached chart for graphic representation of service delivery.

#### **Project Funding:**

The Project will: 1) capitalize on much that is in place via the WIB's U.S. Department of Labor-funded programs(most notably the One Stop Career Center services/expertise); and 2) supplemental Community Realignment funding, in order to provide targeted, prioritized services for ex-offenders.

Accessing In-place Resources: Many needed services would be readily available at no cost to the County or the reentrant job seekers; however these are "mainstream" offerings for the general job seeking population, or those with fewer employment barriers. As Project participants progress and are able to participate in such mainstream efforts they would be referred to and enrolled in these broader One Stop activities

Specially-Needed/Dedicated Resources: In order to customize certain services and be most responsive to reentrants needs and employability barriers certain staff/activities need be provided for this project. In brief this special funding support would focus primarily on the Navigator, Job Developer and Workshop Specialist activities.

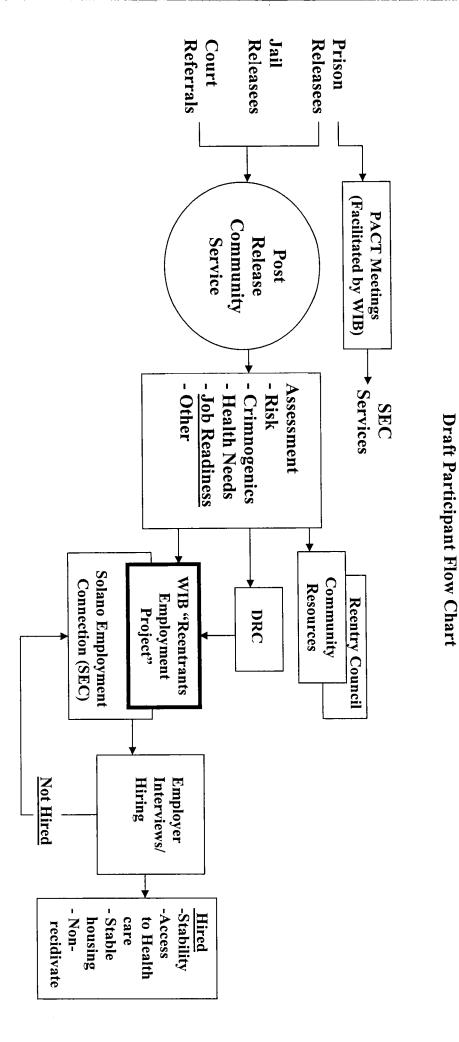
The resultant special request for funds is for \$75,370 for 60 workshop and 50 enrolled participants, for a 4 month project period.

#### Contact

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Attachment Project participant flow chart

# February 2012



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WORKFORCE INVESTMENT BOARD OF SOLANO COUNTY

"Reentrants Employment Project"