

**SOLANO COUNTY**  
**Community Corrections Partnership**  
**AGENDA**

**September 18, 2014**

County Events Center - 601 Texas Street  
Conference Room A  
Fairfield, CA 94533

**MEMBERS**

\*Christopher Hansen,  
*Chief Probation Officer*

\*Lesli Caldwell,  
*Public Defender*

\*Krishna Abrams,  
*District Attorney*

\*Patrick Duterte,  
*Interim Director Health  
and  
Social Services*

\*Tom Ferrara,  
*Sheriff/Coroner*

\*Bradley E. Nelson,  
*Presiding Judge  
Superior Court*

\*Walt Tibbet,  
*Chief of Police,  
Fairfield*

Robert Bloom,  
*Workforce Investment  
Board*

Birgitta Corsello,  
*County Administrator*

TBD,  
*CBO Representative*

Halsey Simmons,  
*Deputy Director Mental  
Health*

*Giv Nassiri,  
Interim Deputy Director  
Employment & Eligibility  
Services*

Jay Speck,  
*Superintendent  
SCOE*

Andy Williamson,  
*Substance Abuse  
Administrator*

Carolyn Wold,  
*Office of Family Violence  
Prevention*

**2:00 p.m. Meeting**

**PURPOSE STATEMENT – Community Corrections Partnership**

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is outlined in California Penal Code Section 1230 and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)\*, Presiding Judge of the Superior Court\* or his or her designee, a County Supervisor or County Administrator, District Attorney\*, Public Defender\*, Sheriff\*, the head of the Department of Social Services\*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police\*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (\*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (Govt. Code, § 54954.2). Persons requesting a disability-related modification or accommodation should contact Tami Robinson, 475 Union Street, Fairfield CA 94533 (707-784-7564) during regular business hours, at least 24 hours prior to the time of the meeting.

If you wish to address any item listed on the agenda, please submit a speaker card to the Chair of the CCP before the committee considers the specific item. Cards are available at the entrance of the meeting room. Please limit your comments to 3 minutes.

- |      | <u>ITEM</u>                           | <u>AGENCY/STAFF</u>    |
|------|---------------------------------------|------------------------|
| I.   | <b>CALL TO ORDER</b> (2:00 p.m.)      | Probation/Chris Hansen |
| II.  | <b>APPROVAL OF AGENDA</b>             |                        |
| III. | <b>OPPORTUNITY FOR PUBLIC COMMENT</b> |                        |

Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. By law, no action may be taken on any item raised during the public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on a future agenda.

**IV. CONSENT CALENDAR**

- |    |   |                        |
|----|---|------------------------|
| 1. | Approval of Minutes for May 7, 2014<br>(Action Item)<br><b>Attachment:</b><br>Minutes May 7, 2014 | Probation/Chris Hansen |
|----|---|------------------------|

**V. DISCUSSION CALENDAR**

- |    |  |   |
|----|--|---|
| 2. | <u>Data Report</u><br>(No Action)<br><b>Attachment:</b><br>CCP Presentation Slides | Probation/Melissa Johnson<br>Sheriff/Gary Faulkner<br>H&SS/Halsey Simmons |
|----|--|---|

The Committee will receive information for offenders released on Post-Release Community Supervision, offenders committed to county jail as a result of public safety realignment, and offenders receiving services through Health and Social Services.

- |    |  |   |
|----|--|---|
| 3. | <u>Employment Services Update</u><br>(No Action)<br><b>Attachment:</b><br>Data Slides<br>a) Pilot Project (5 Vendors and WIB)<br>b) Request for Proposal (RFP) Process | Probation/Melissa Johnson<br>Probation/Donna Robinson |
|----|--|---|

The Committee will receive an update on Employment Services to include the status of the RFP.

4. Verbal Update on Status of the 2011 Solano County Realignment Plan Corrections Consultant/  
Thomas White  
(No Action)

The Committee will receive a status update related to the implementation of the 2011 Solano County Realignment Plan.

5. Presentation on Collaborative Court Programs Superior Court/Brian Taylor  
(No Action) Superior Court/Frances Ho  
**Attachment:**  
Collaborative Court Report August 2014

The Committee will receive a report on the Collaborative Court programs available through the Solano County Courts.

6. Budget Update CAO/Ian Goldberg  
( No Action)  
**Attachment:**  
Data Slides

The Committee will receive an update on the 2011 Public Safety Realignment Budget to include the final budget for FY 13-14 and the projected budget for FY 14-15

7. Community Based Organization Representative For CCP Probation/Chris Hansen  
(Action Item)  
**Attachment:**  
Staff Report

The Committee will receive information regarding the vacant CBO Representative Position on the CCP. Consider a request to appoint an ad hoc sub-committee to develop procedures on how vacant positions (not defined by statute) on the CCP are filled, and make a recommendation to the CCP regarding the appointment of the CBO Representative.

8. BSCC Community Recidivism Reduction Grant Probation/Chris Hansen  
(Action Item)  
**Attachment:**  
Staff Report

The Committee will receive information regarding the BSCC Community Recidivism Reduction Grant in the amount of \$100,000. Consider a request to appoint an ad hoc sub-committee to oversee the Grant, interview potential vendors that apply for a competitive grant, and make a recommendation to the CCP regarding how funding and services are allocated.

9. California Black-Brown Summit on Re-Entry/Recidivism  
(Action Item)

BBSummit/DeAnna Allen

**Attachment:**  
Summit Information

The Committee will receive information on the California Black-Brown Summit on Re-Entry/Recidivism. Consider a request for up to \$10,000.00 to support the Summit scheduled for November 12-14, 2014.

**VI. ANNOUNCEMENTS**

- Update on Fairfield office remodel (Scheduled to begin January 2015)
- Open house-Vallejo CPC on October 7, 2014 from 12pm-2pm at 355 Tuolumne Street, Vallejo.

**VII. CCP CLOSING COMMENTS**

**ADJOURNMENT:** The next meeting is tentatively scheduled for January 21, 2015 from 2:00 p.m. – 4:00 p.m. at the County Events Center, 601 Texas Street, Conference Room A.

**SOLANO COUNTY**  
**Community Corrections Partnership Meeting**  
**Public Safety Local Plan Development Minutes**  
**May 7, 2014**

**Present:**

**CCP Committee Members**

Chris Hansen, *Chief Probation Officer\**  
Leslie Caldwell, *Public Defender\**  
Don du Bain, *District Attorney\**  
Ann Edwards, *Director (H&SS)\**  
Tom Ferrara, *Sheriff/Coroner\**  
E. Bradley Nelson, *Presiding Judge, Superior Court\**  
Walt Tibbet, *Chief of Police, Fairfield*  
Robert Bloom, *Executive Director, Workforce Investment Board*  
Lloyd Gieg, *Genesis House*  
Halsey Simmons, *Deputy Director, Mental Health*  
Giv Nassiri, *Employment and Eligibility, (H&SS)*  
Jay Speck, *Superintendent SCOE*  
Andy Williamson, *Substance Abuse Administrator, (H&SS)*  
*\*Executive Committee Member*

**Non-Member Participants**

Randy Focken, *Probation*  
Gary Faulkner, *Sheriff's Office*  
Richard Krygier, *Probation*  
Stephan Betz, *Health & Social Services*  
Ian Goldberg, *County Administrator's Office*  
Robert Schussel, *Vallejo Resident*  
Ron Marlette, *Mission Solano*  
Karen Prows, *District Attorney's Office*  
Ruben Vang, *Probation*  
Dax West, *Sheriff's Office*  
Cynthia Malloy, *District Attorney's Office*  
Brent Batter, *Health and Social Services*  
Raymond Courtemanche, *Mission Solano*  
Donna Robinson, *Probation*  
Renee Smith, *Sheriff's Office*  
Amy Potter, *Probation*  
Melissa Johnson, *Probation*  
Joe Kreins, *Vallejo Police Department*  
Dennis Bunting, *County Counsel*  
Anthony Summers, *MTS Academy*  
John Allen, *Fighting Back*

**Community Corrections Partnership Meeting  
Public Safety Local Plan Development Minutes  
May 7, 2014**

Chief Hansen welcomed members and called the meeting to order.

Tami Robinson did roll call and confirmed that there was a quorum.

**Approval of Agenda**

The motion of Ann Edwards to approve the Agenda was adopted by the following vote: 12 in favor, 0 (zero) opposing, 0 (zero) abstaining.

**Public Comment:** Raymond Courtemanche thanked Chief Hansen for allowing him the opportunity to meet with Tom White as well as the other providers allotted to AB109 to help clients with the job skills needed for re-entry in to the community. He expressed great desire to continue relationships with these providers in order to maintain a united front in helping the community.

Dr. Robert Schussel asked for reassurance from Chief Hansen that he will not be stopped from talking about the Agenda items as long as he talks about them in the appropriate public comment sections. He stated that the CCP at one time might have served a useful purpose but there doesn't appear to him to be one at this time. Dr. Schussel expressed frustration at the fact that most of the CCP members seem to be silent partners and very rarely have any contribution to the meetings. He stated that he doesn't see the partnership between departments and various organizations nor a willingness to reach out to the community. He feels that many of the CCP members appear disengaged and not interested in education themselves or the public. Dr. Schussel is frustrated that it seems the committee doesn't care about best practices, what other agencies and counties are doing, unmet needs, how to minimize recidivism or what working and what needs to be fixed. He suggested the need to have speakers come in to speak on a topic of concern at each meeting. Dr. Schussel stated that he would be happy to stay after the meeting to share his concerns with anyone who might be interested.

**Approval of Minutes**

The motion of Sheriff Ferrara to approve the Minutes was adopted by the following vote: 11 in favor, 0 (zero) opposing, with member Halsey Simmons abstaining.

**Data Report:**

See Handouts - PowerPoint – Probation Department, Sheriff's Office and Health & Social Services Data Presentation May 7, 2014

- Melissa Johnson presented statistical information pertaining to the Realignment population as of March 31, 2014.
- Gary Faulkner provided statistical information pertaining to the jail population as a result of Public Safety Realignment as of March 31, 2014.
- Stephan Betz presented statistical information regarding referrals and placements for PRCS offenders.

**Public Comments Regarding the Data Report:** Pastor Summers commended the Center for Positive Change for what they do with helping the clients get the clients get ready for re-entry into the work force.

**Community Corrections Partnership Meeting  
Public Safety Local Plan Development Minutes  
May 7, 2014**

Dr. Robert Schussel expressed a desire to see some data slides showing how many people are currently in the Center for Positive Change program, how many have graduated and how many are waiting to come into the program. He also asked how close we are to being at full capacity in both the Vallejo and Fairfield centers. He would also like to know when or if we are going to publish data comparing the clients that have been in the program since the implementation against those who have just done “traditional probation.”

**Budget Report and Request:** Ian Goldberg presented an update on the 2011 Public Safety Realignment Budget for FY 2014-15. The committee was asked to consider recommending to the Board of Supervisors the appropriation of available FY 2014-15 AB109 funding and consider and discuss justification for additional funding requests for staff and services not specifically reflected in the adopted 2011 Solano Public Safety Realignment Act Implementation Plan and provide general direction.

**Public Comments Regarding the Budget Report and Request:** Dr. Robert Schussel had 3 questions pertaining to the budget report. The questions are as follows:

1. Are there any unfilled positions and if so how many and when will they be filled?
2. What % of the financial analysts’ time is actually devoted to the CCP? Is CCP getting its money back for time that is not devoted solely for them?
  - Chief Hansen explained that funding that was allocated to the CAO’s office for a financial analyst has not been used as this position was never filled.
3. How much money is going to be used on the Fairfield Center for Positive Change?
  - Chief stated that at this time there is no money being spent towards a designated building for the Fairfield CPC Office.

The motion of Ann Edwards to approve the Budget Request was adopted by the following vote: 11 in favor, 0 (zero) opposing, with Judge Nelson abstaining.

The next meeting is tentatively scheduled for Wednesday, September 17, 2014 from 2:00 pm. – 4:00 p.m. at the County Events Center, 601 Texas Street, Conference Room A.

**Adjournment:** The meeting adjourned at 3:42 p.m.



# ***Community Corrections Partnership (CCP)***

***Probation Department, Sheriff's Office  
and Health & Social Services***

***Data Presentation  
September 18, 2014***





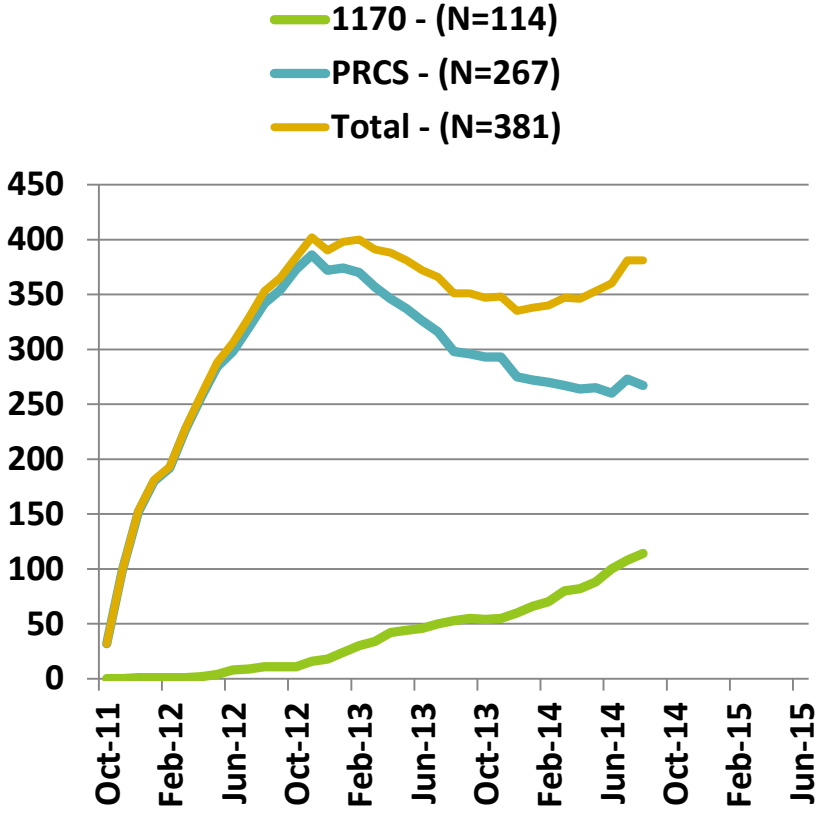
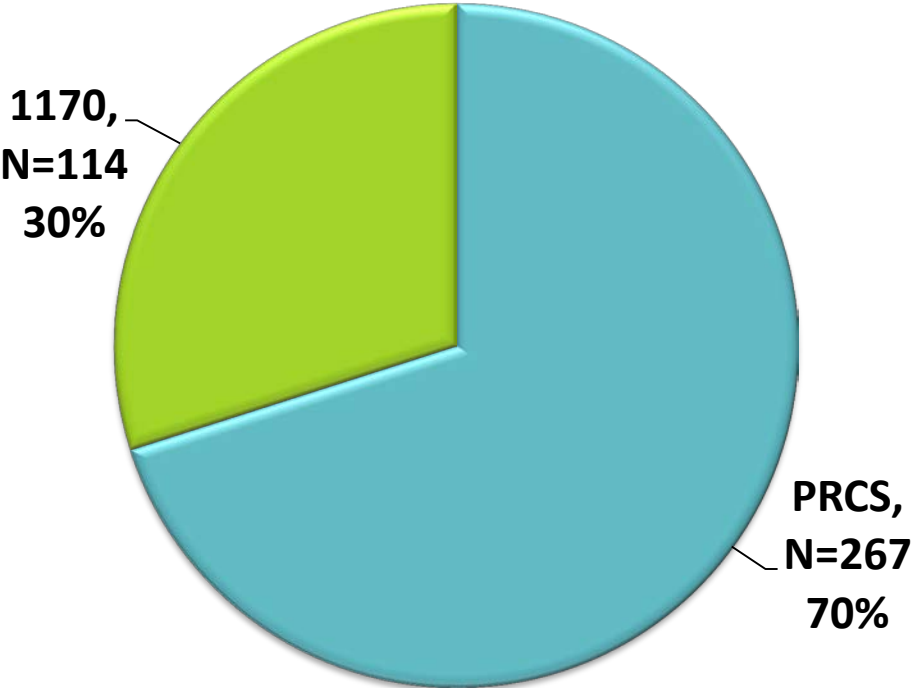
# ***Probation Department Statistics***

***Melissa Johnson***

***Criminal Justice Researcher***



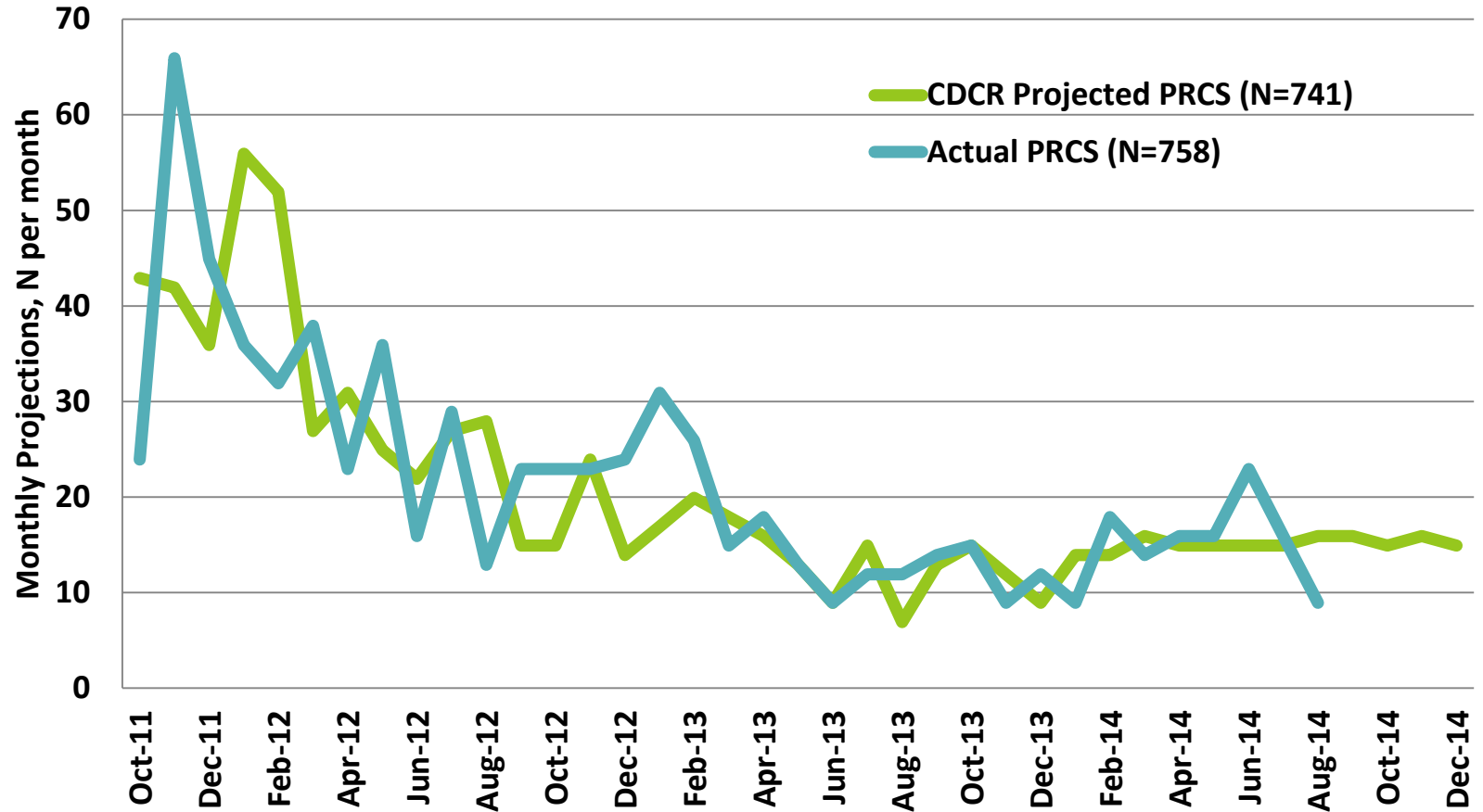
***As of 31 Aug 2014, there are 381 AB 109 individuals under the jurisdiction of Probation.***





**741 PRCS were projected to be realigned to Solano County between 1 October 2011 and 31 August 2014.**

**The actual number of PRCS who reported during this timeframe is 758, including transfers from other Counties and Parole.**

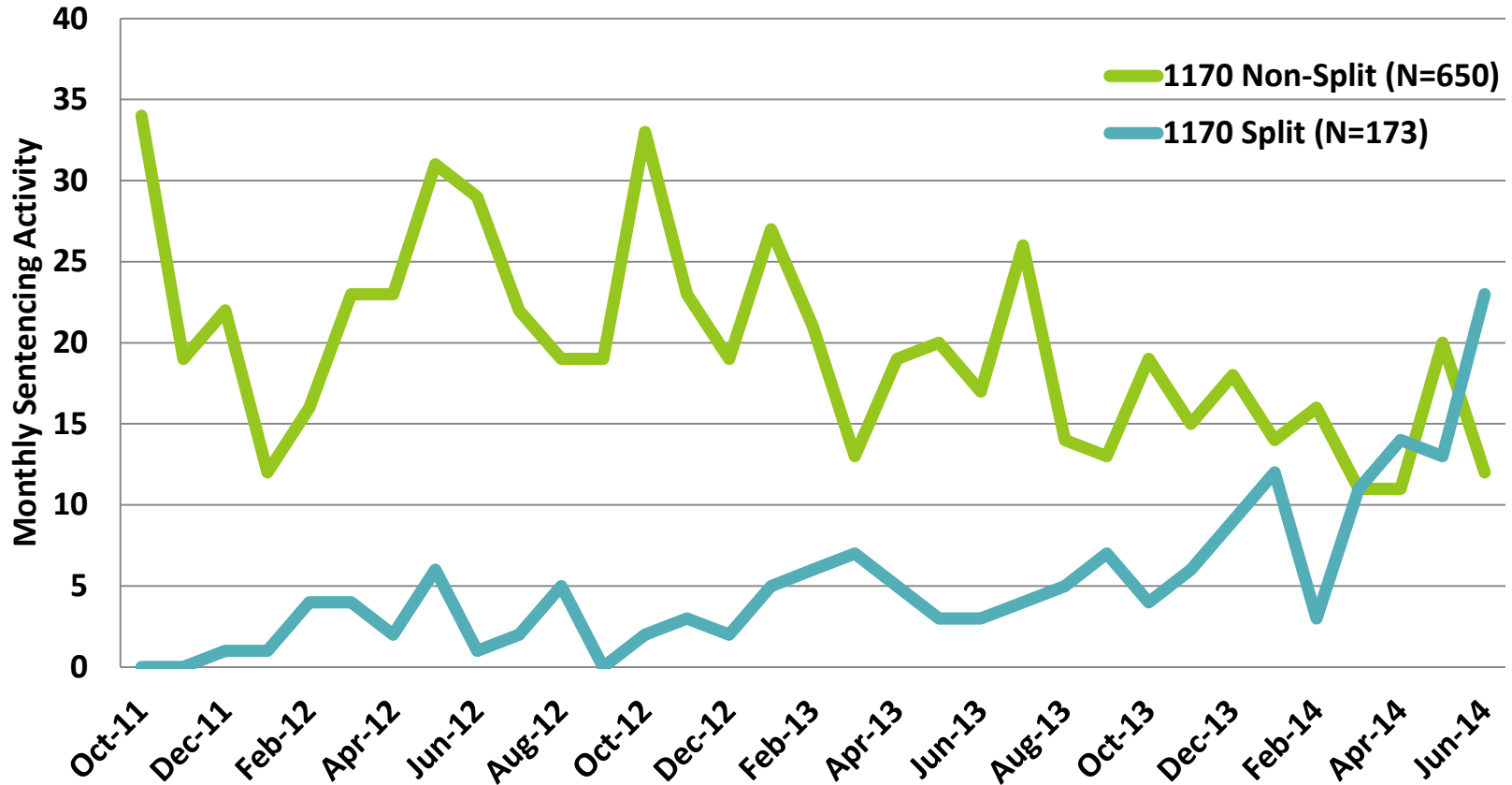


CDCR provided projections only through 12/2013; CPOC has provided estimates for 1-12/2014



**Solano County split sentences continues to increase, up to 54% between Apr-Jun 2014, from 39% between Jan-Mar 2014. (Statewide average=28%)**

**Data represents sentencing activity of new cases within a month (roll-up), not total population**



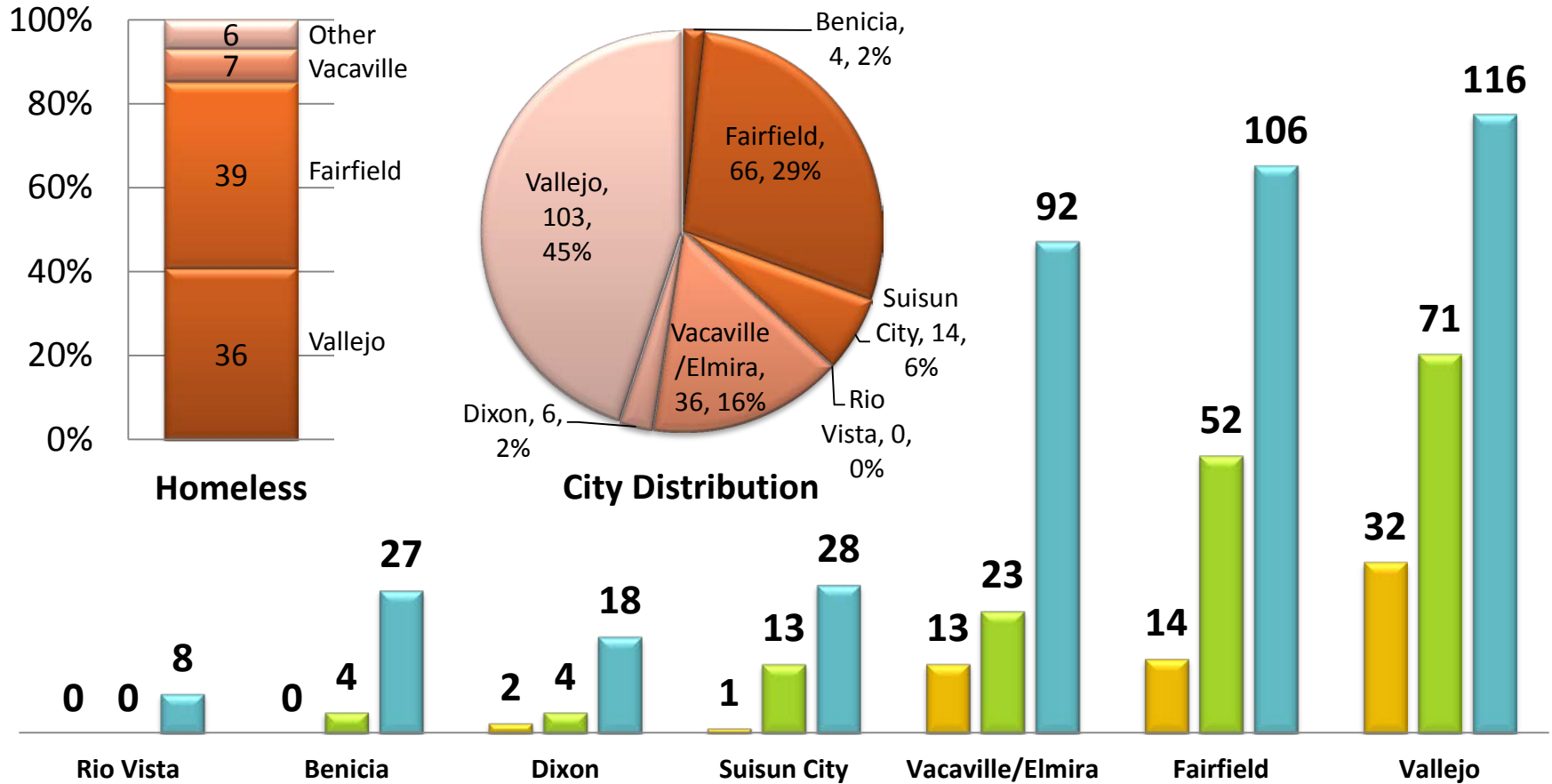
**Year 1= 9% (Oct 2011-Sep 2012); Year 2= 18% (Oct 2012-Sep 2013)**



# City of Residence for Supervised AB109

The highest concentrations of AB109 (N=381) per population are Vallejo (N=103) & Fairfield (N=66)

■ 1170 (N=114)\*   ■ PRCS (N=267)\*   ■ CITY POP x 1000



\* (N=19) PRCS & (N=23) 1170 reside outside Solano County; Total of 22 pending address updates



## ***Demographics by Grant Type***

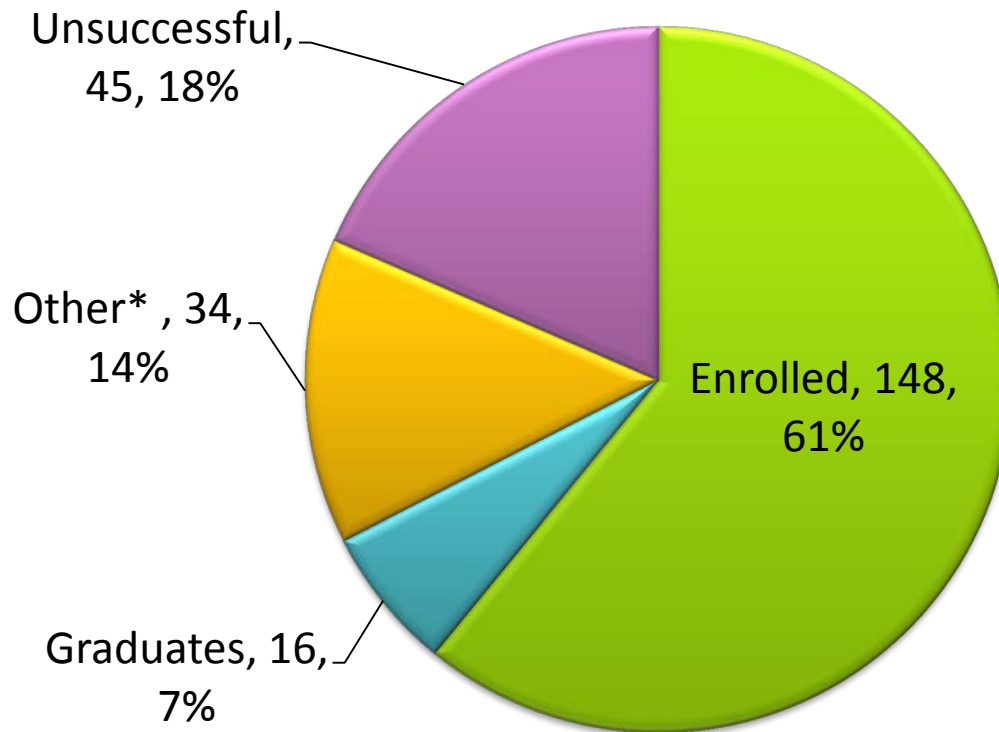
***There continues to be a large female 1170 population. Additionally, there appears to be a small Hispanic 1170 population. On average, PRCS are slightly older and have higher risk scores as measured by the LS/CMI.***

	<b><u>PRCS</u></b> <b><u>Current (267)</u></b>	<b><u>1170</u></b> <b><u>Current (114)</u></b>
Male	259 (97%)	85 (75%)
Female	8 (3%)	29 (25%)
African American	108 (40%)	52 (46%)
Caucasian	87 (33%)	43 (38%)
Hispanic	57 (21%)	6 (5%)
Age (Mean)	38.8	37.6
Risk Score (Mean)	25	22.68



***We have served 243 clients between the two CPC's.  
Of those, 95 have exited the CPC (39%);  
18% exited from the program unsuccessfully,  
primarily due to missed appointments/failure to appear and bench warrants.***

***CPC Enrollments August 2013- July 2014 (N=243)***

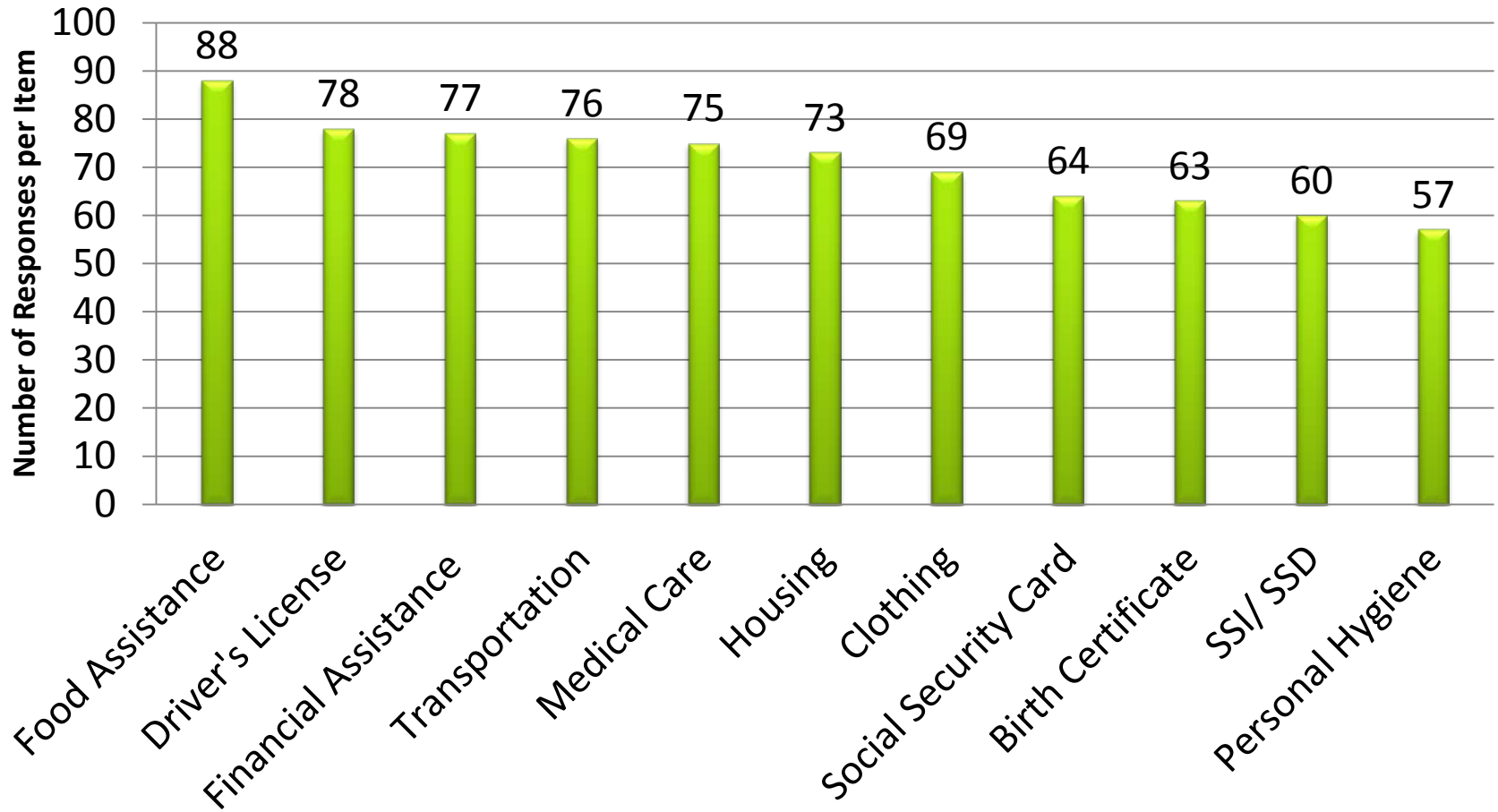


\* Other= Transfers out, grant ending, residential treatment, death



# Basic Needs Assessment as identified by the Client

(N=145) Assessments of all new AB109 clients  
between December 2013- August 2014)





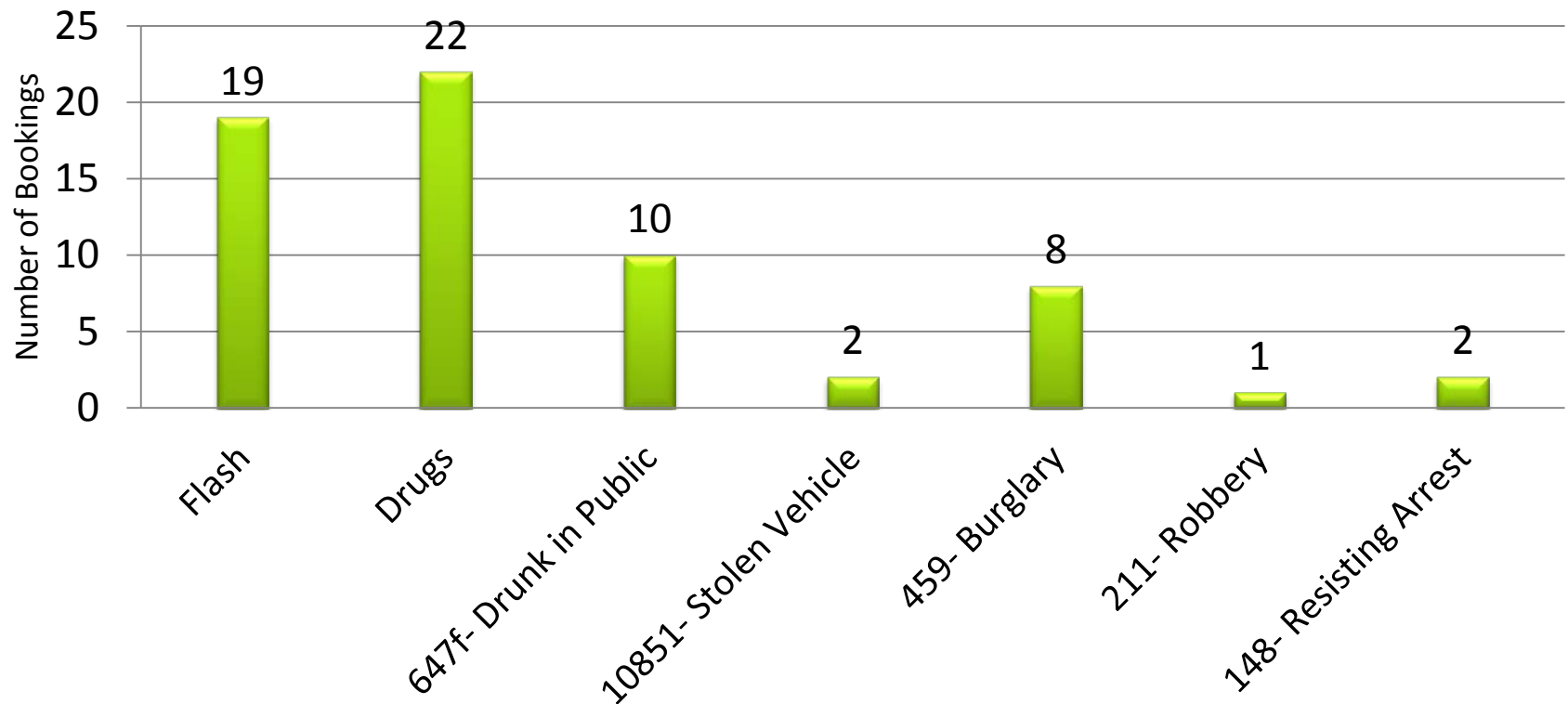


# Solano County Jail Booking Analysis



***Slightly over half (52.5%) of the PRCS sample, had been re-booked after release. PRCS had a higher incidence of re-bookings (3.23) than 1170's (2.36), primarily due to flash incarcerations. Drug charges were the most frequent booking charge for PRCS within the sample.***

***(Bookings October 2011- March 2014)***



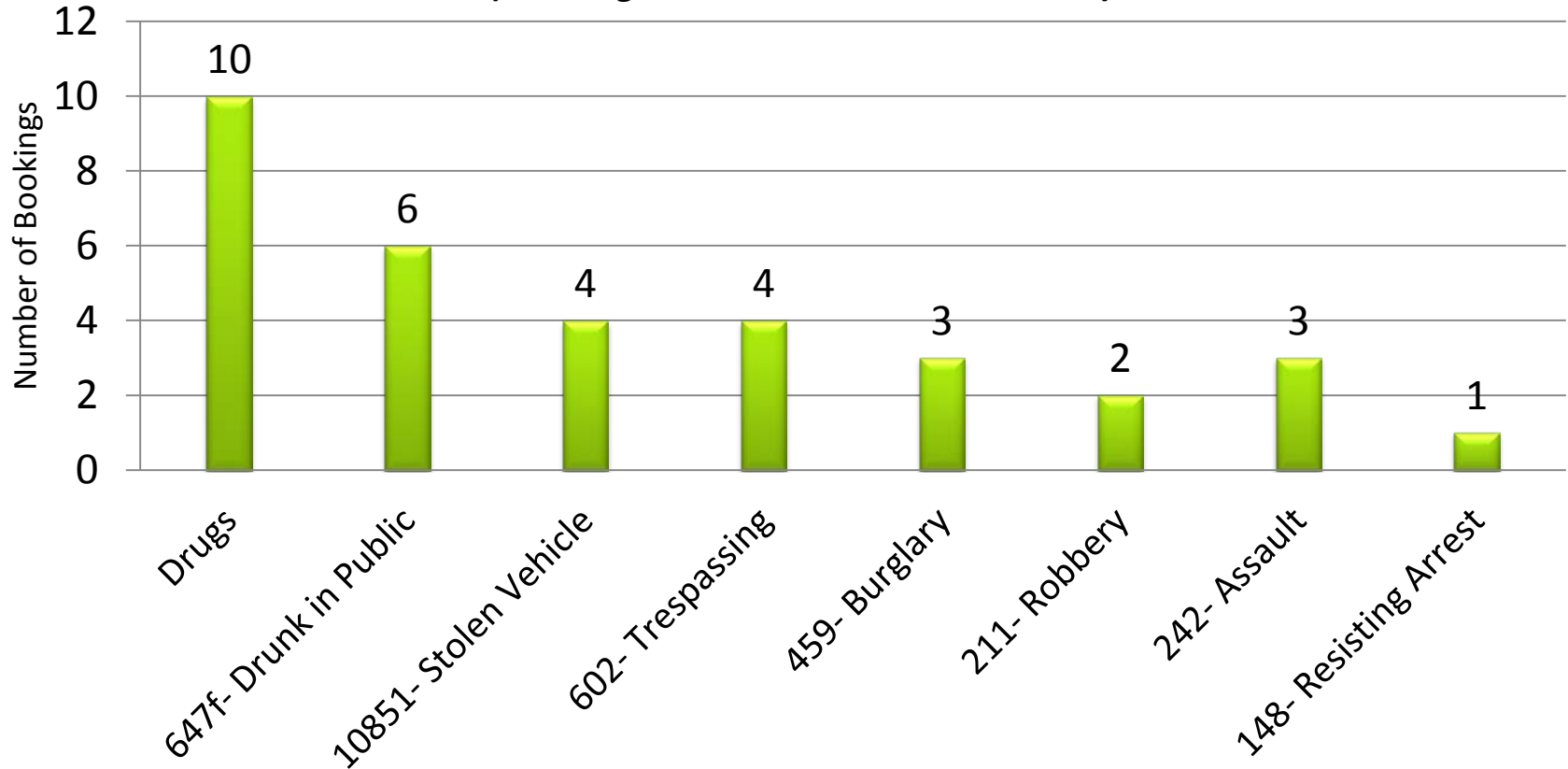
***A random, non-duplicated sample (N=40) was selected from a total N=829, which represents all PRCS packets received. 36 of the 40 PRCS had been actively supervised by Probation; 21 of the 40 had been re-booked after release. (Yields a sample error rate of 10% with a 90% confidence interval).***



# Solano County Jail Booking Analysis

***Slightly over half (57.14%) of 1170's had been re-booked after release, with a mean re-booking rate of 2.36. Similar to PRCS, Drugs were the most frequent booking charge.***

***(Bookings October 2011- March 2014)***

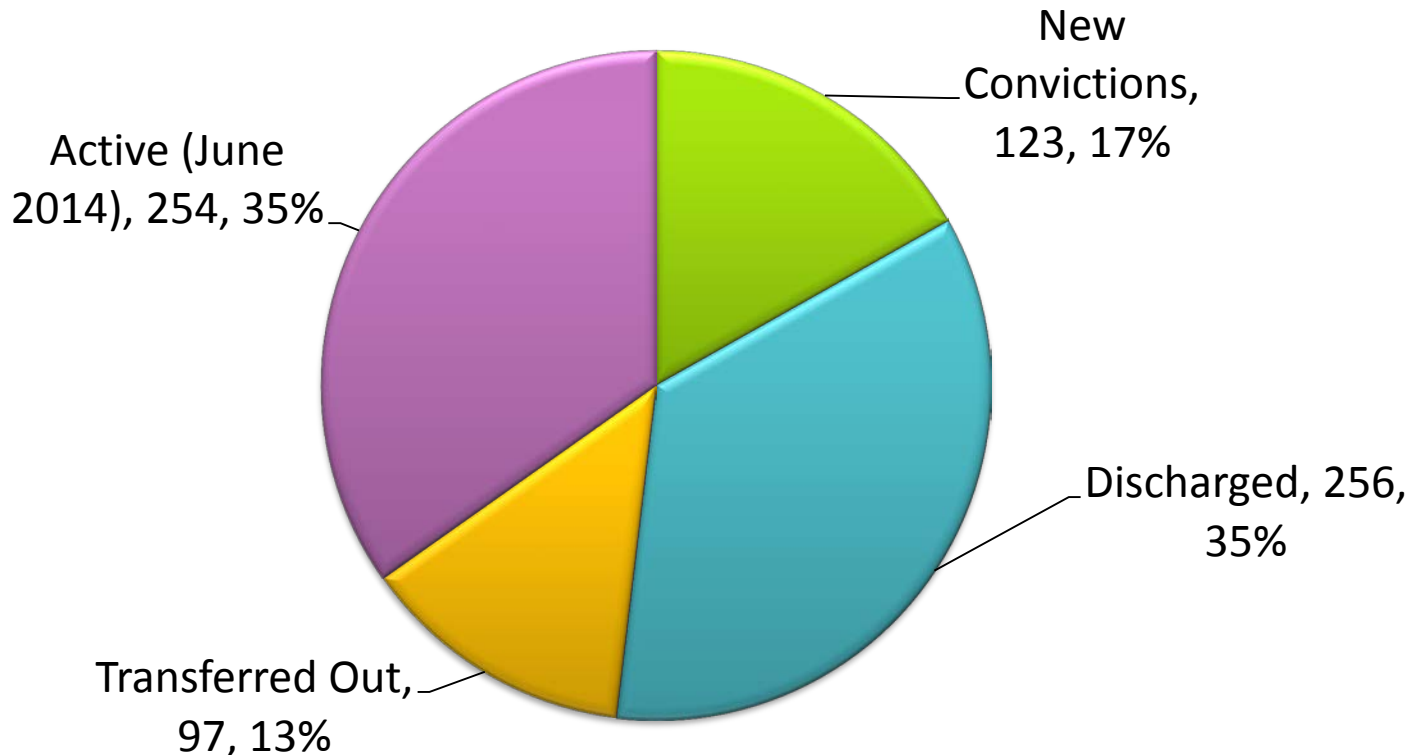


***A random, non-duplicated sample (N=30) was selected from a total N=645, encompassing all 1170's in the county. Of the 30, 9 were pending release, 21 had been released, and 12 had been re-booked. (Yields a sample error rate of 10% with a 90% confidence interval).***



**Between 1 October 2011 and 30 June 2013, 476 PRCS (of 730) grants of supervision ended (Transferred Out, Discharged, or New Conviction). Of the 476 grant closures, 123 (25.8%) met the definition of recidivism established by CPOC.**

**Recidivism Definition: A subsequent criminal adjudication/conviction while on probation supervision.**





# ***Sheriff's Office Statistics***

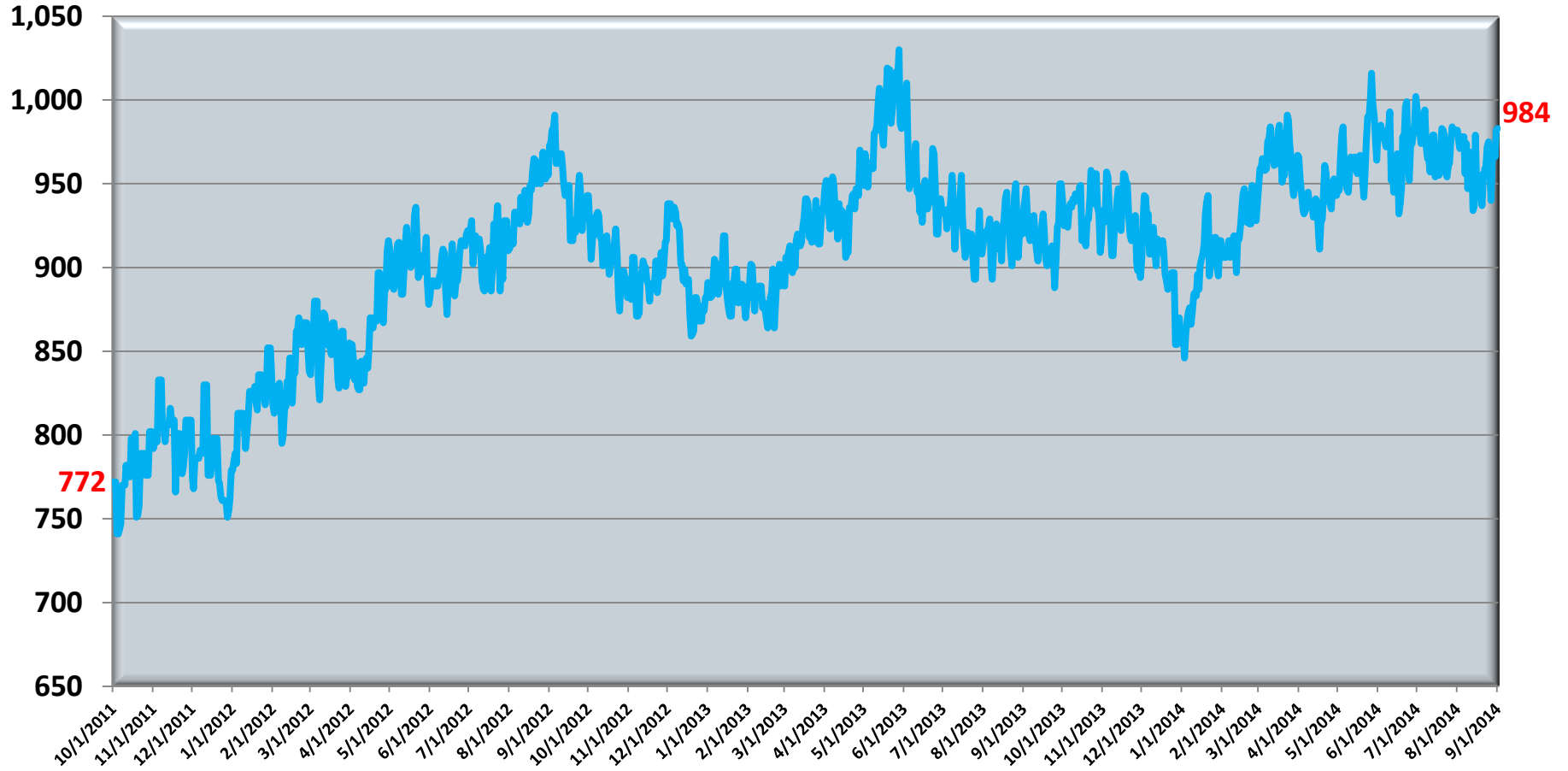
***Gary Faulkner***

***Custody Division Commander***



# Jail Population Trend

## October 1<sup>st</sup>, 2011 – September 1<sup>st</sup>, 2014

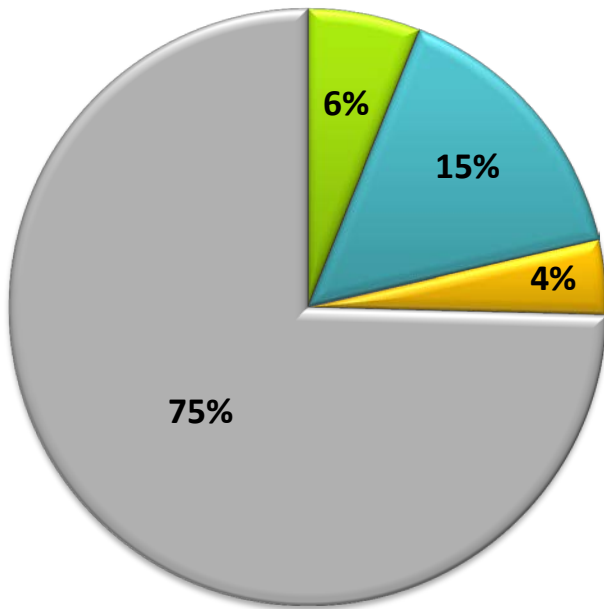




# Realignment

## Percentage of Jail Population & Population Trends September 1<sup>st</sup>, 2014

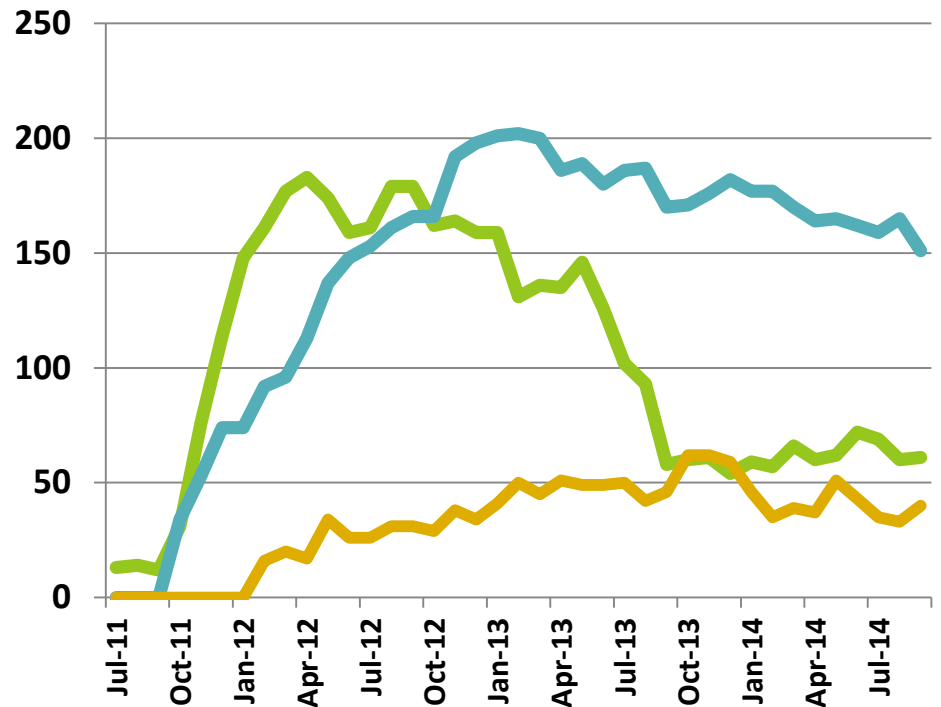
- 3056 - Parolee
- 1170h PC - Non-Non-Non
- PRCS - Post Release Community Supervision
- Other



74.6% (732)

25.4% (252)

- 3056 - Parolee
- 1170h PC - Non-Non-Non
- PRCS - Post Release Community Supervision





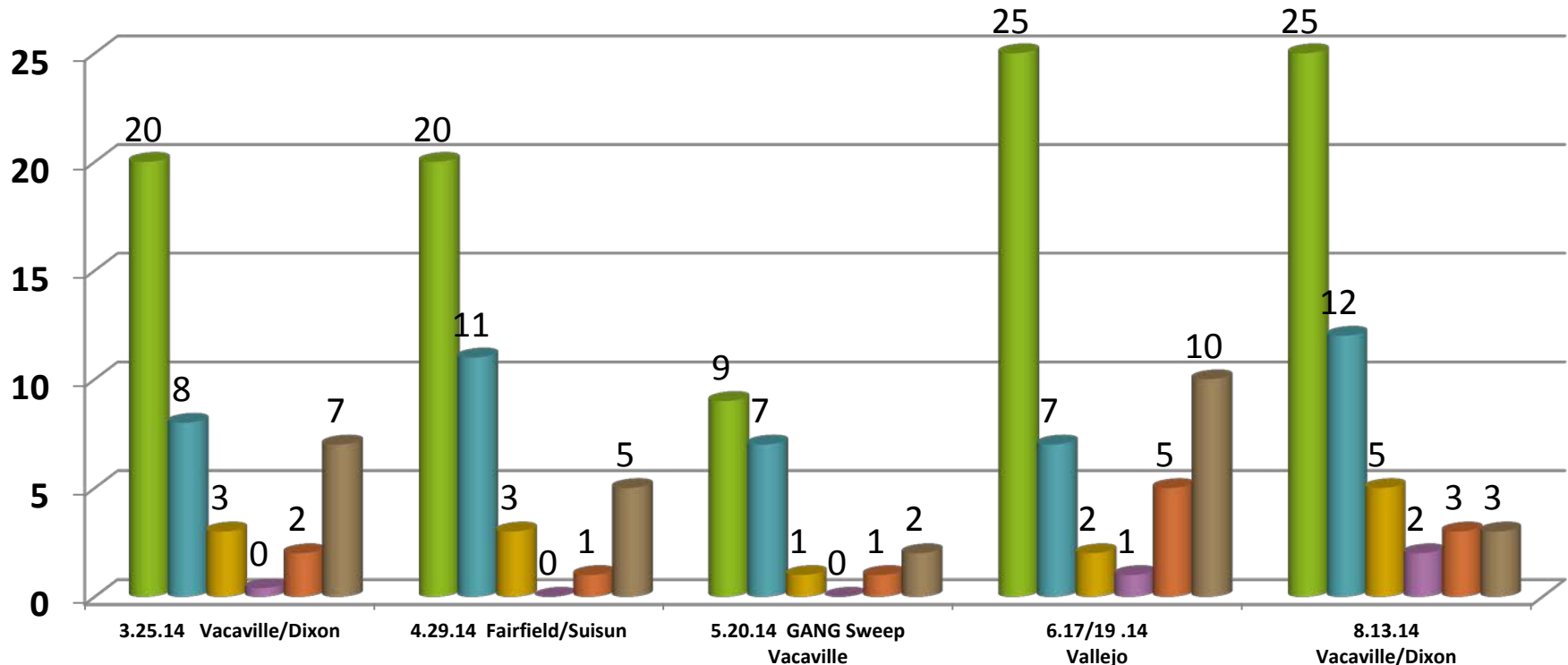
# Sheriff Enforcement Team (SET)



## Compliance Checks

(6 Month Snapshot)

- Compliance Checks
- IN Compliance
- Post Release Community Supervision Arrests
- Sanctions/Complaint (s) Req.
- Bad Address
- Follow Up Required

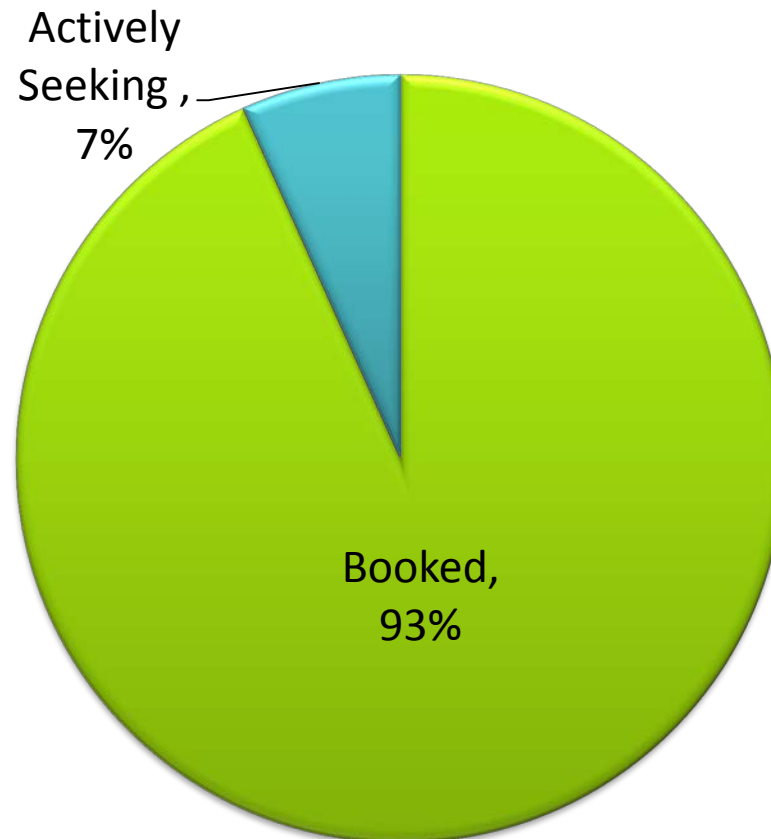




# Sheriff's Enforcement Team



**Since 1 Oct 2011, the Sheriff's Enforcement Team (SET) took into custody 417 of the 447 AB109 individuals (PRCS and 1170's) sought by Probation. The SET are actively seeking 30 AB109 individuals.**







# ***Existing Jail Programs & Services***



- Anka Alcohol and Drug Residential Programs.
- Jail Counseling Program - Recovery Too (“R2”) Chaplain Services
- GED/Preparation Program
- Legal Library Service
- Inmate Library Service

Collaborations (with other Solano County or Government Departments and/or CBP)

- Women's Reentry Achievement Program (WRAP)
- Veterans Justice Outreach Program



# ***Health and Social Services***

***Halsey Simmons***  
***Deputy Director H&SS***

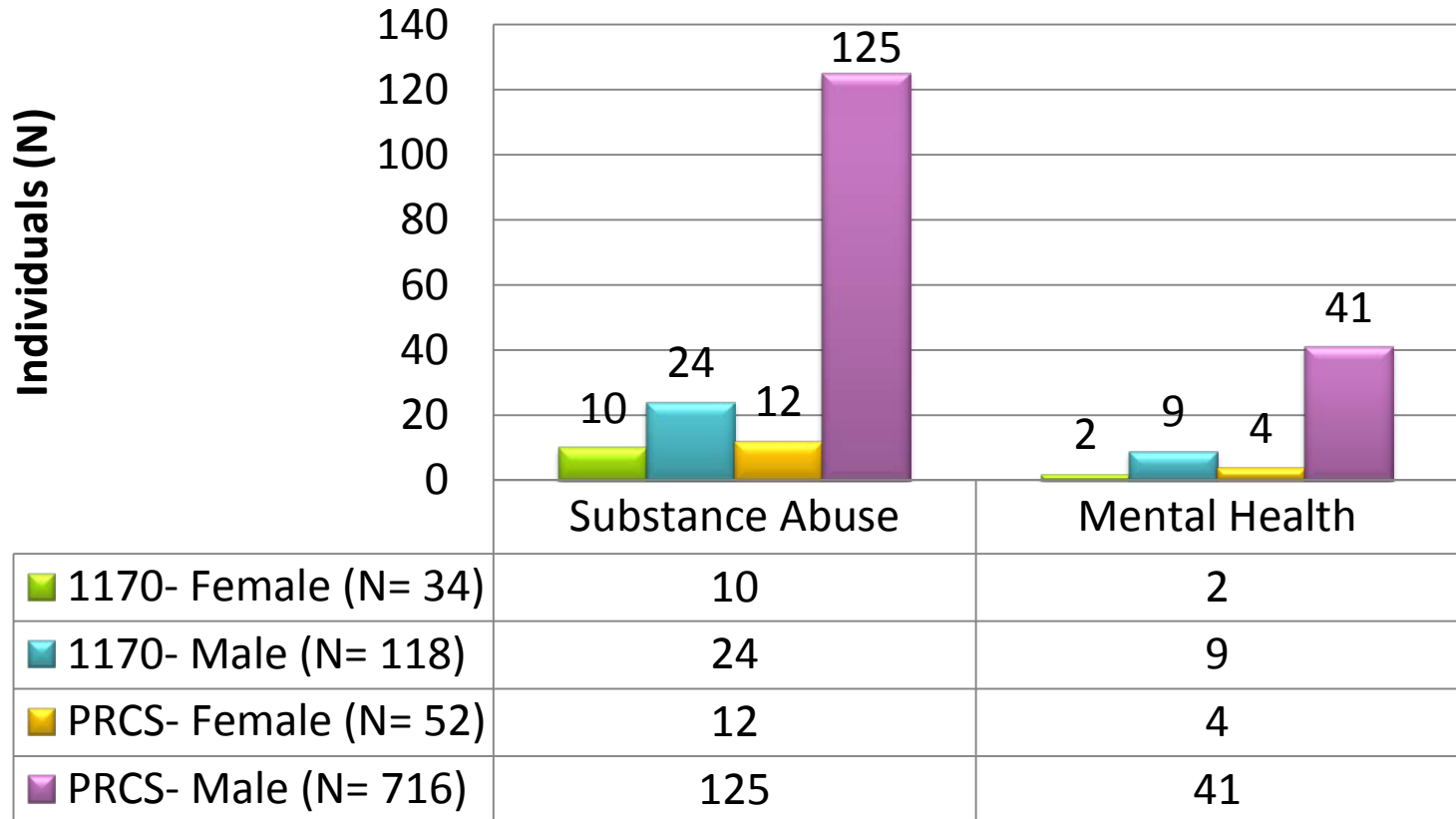


# Service Utilization per Gender & Grant Type

**1170 female have the highest Substance Abuse utilization (29%).**  
**Across gender and grant type, Substance Abuse treatment was the predominant service utilization**

**October 1, 2011- July 30th, 2014**

*Entire sample (N=920) is a count of grants, not individuals. Non-duplicated sample is N=900.  
 N=191 is individuals who obtained services from SA, MH, or both.*

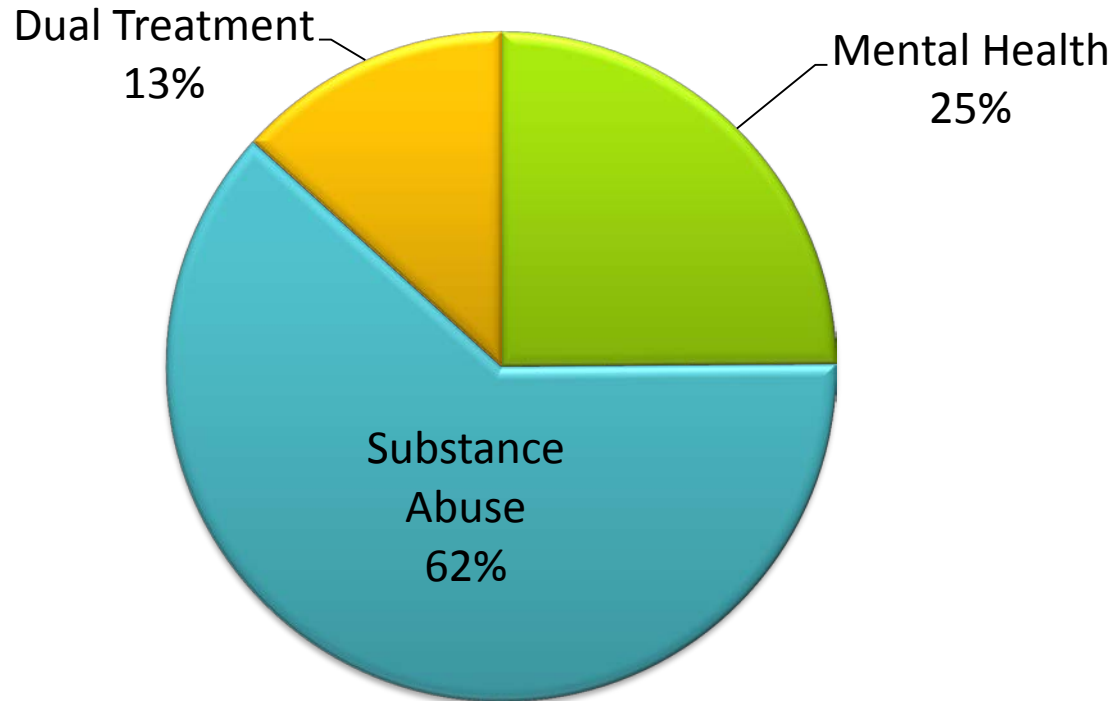




# ***Distribution of Services***

## ***Substance Abuse Treatment, Mental Health Services, and Dual Treatment***

***(1 Oct 2011- 30 June 2014)***  
***N=191***



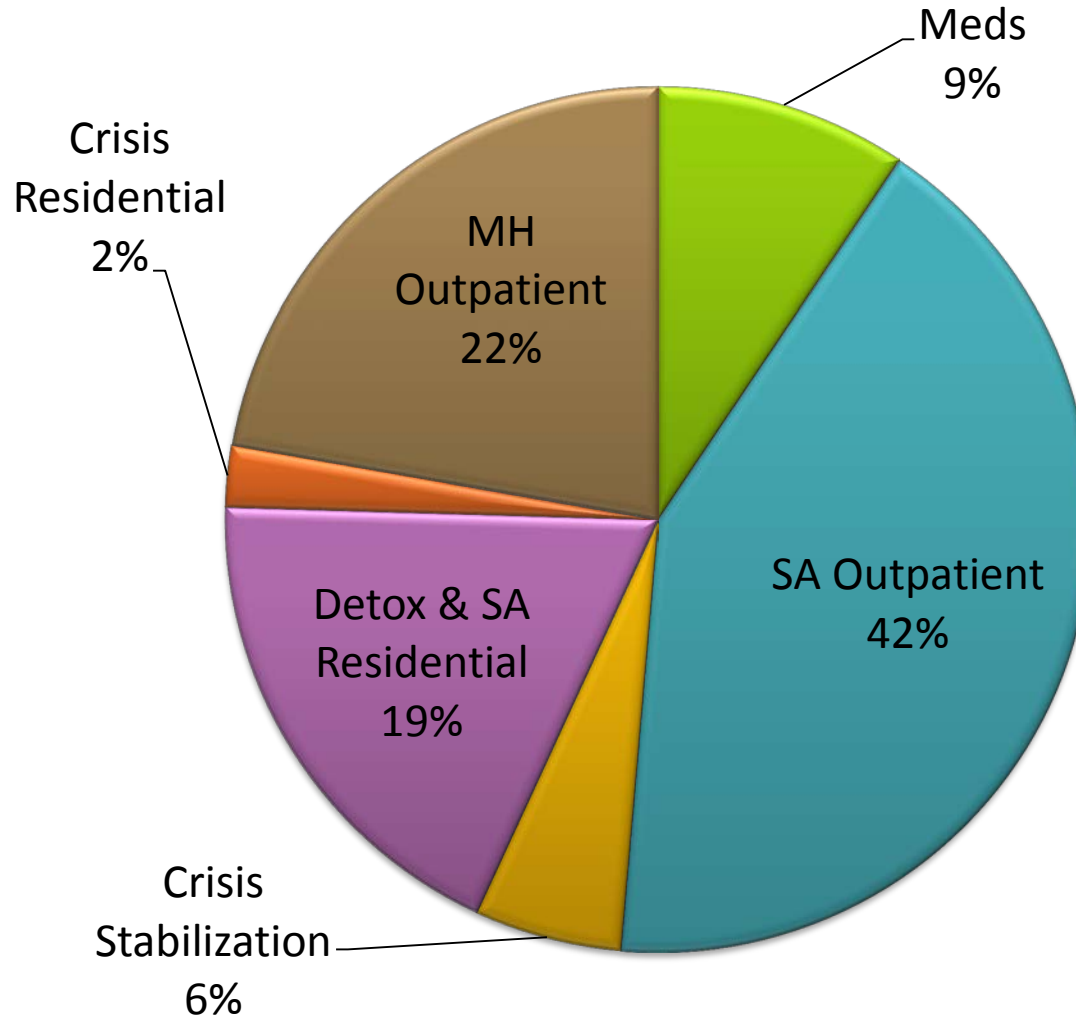


# Types of Services Obtained

Some individuals (N=191) received more than one type



(1 Oct 2011- 30 June 2014)





# ***Employment Services Update***

***Melissa Johnson***

***Criminal Justice Researcher***

***Donna Robinson***

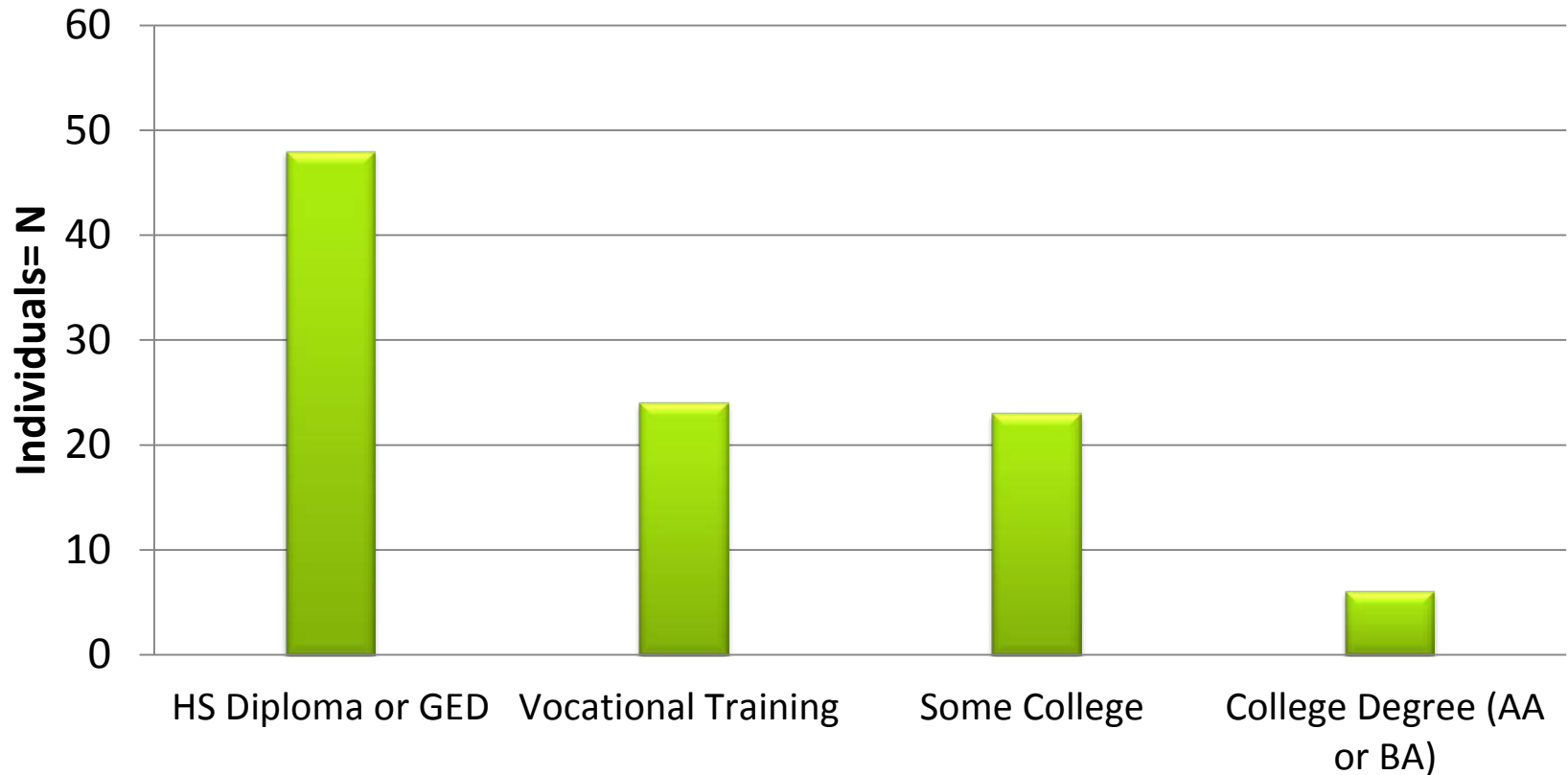
***Chief Deputy, Probation***



# Education and Training

*Slightly over half (53%) have a High School Diploma or GED.  
About one quarter (26%) have completed vocational training.*

*(N=91 of 100N sampling frame) completed surveys from a  
distribution of AB109 caseloads; March 2014*

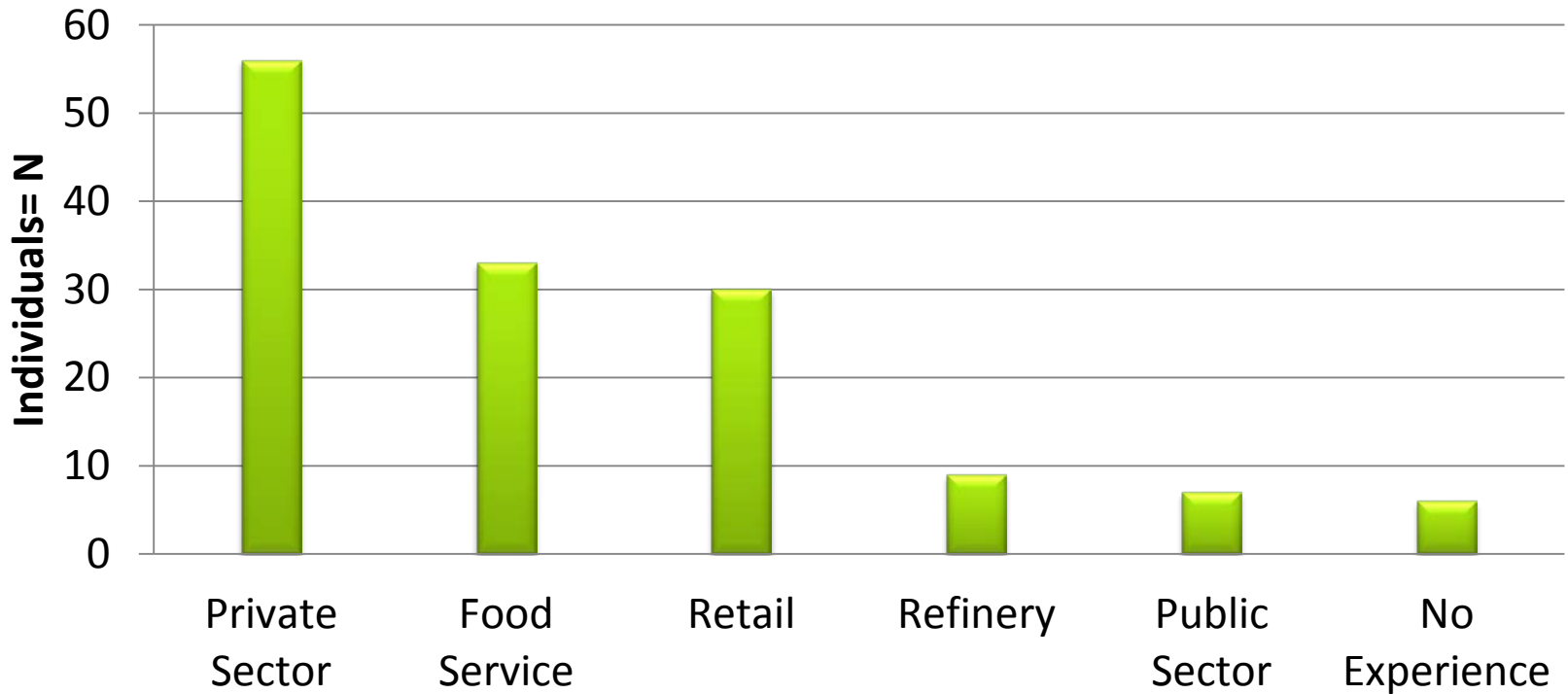




# Work Experience

***The most frequently identified response was Private Sector (61.5%), followed by Food Service (36%) and Retail (33%).***

***(N=91 of 100N sampling frame) completed surveys from a distribution of AB109 caseloads; March 2014***

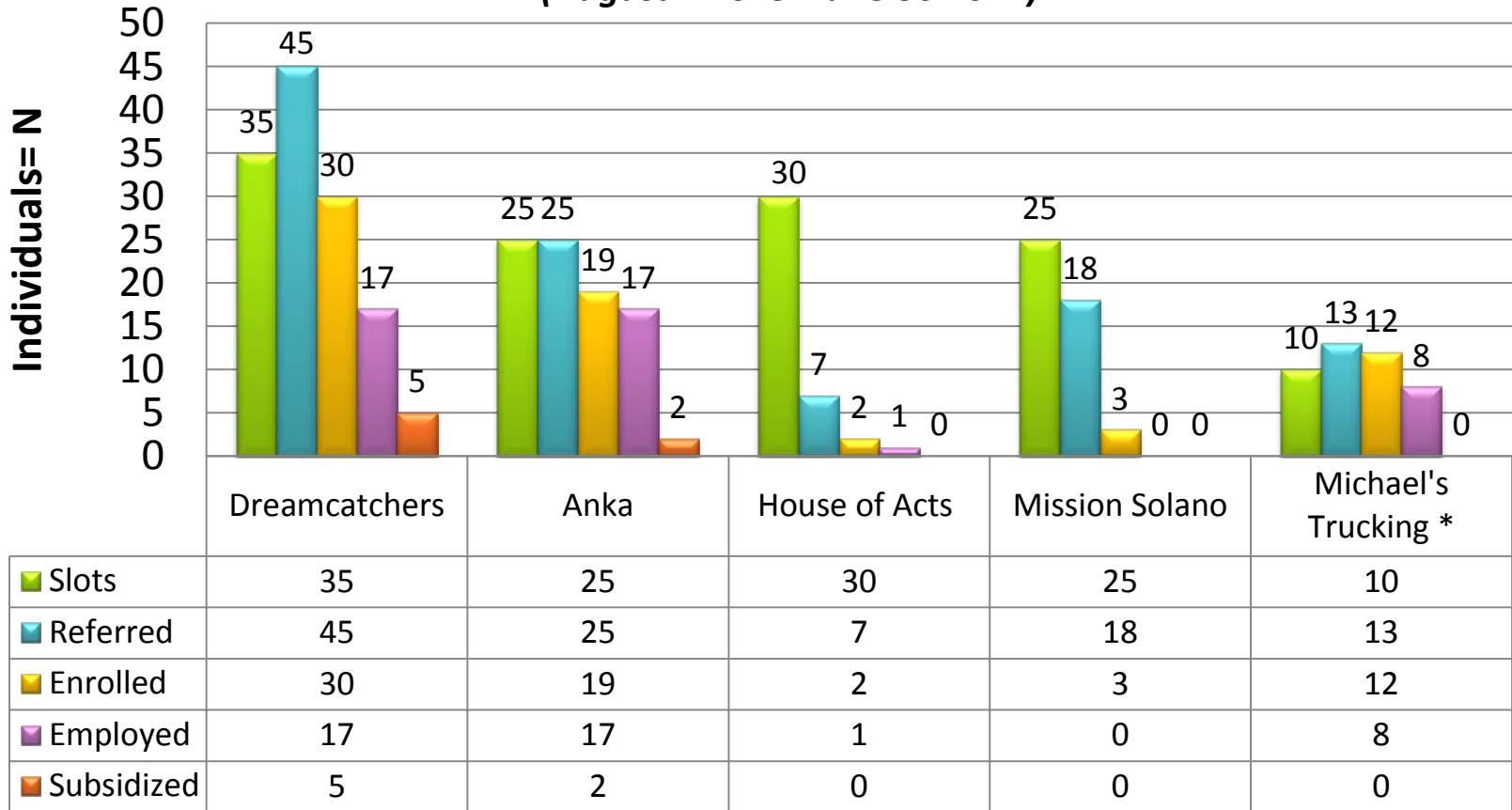






**108 (of 125 slots) clients have been referred to the 5 vocational programs; 66 clients were enrolled (61.1%), and 43 (39.8%) became employed (unsubsidized)**

**(August 1 2013- June 30 2014)**



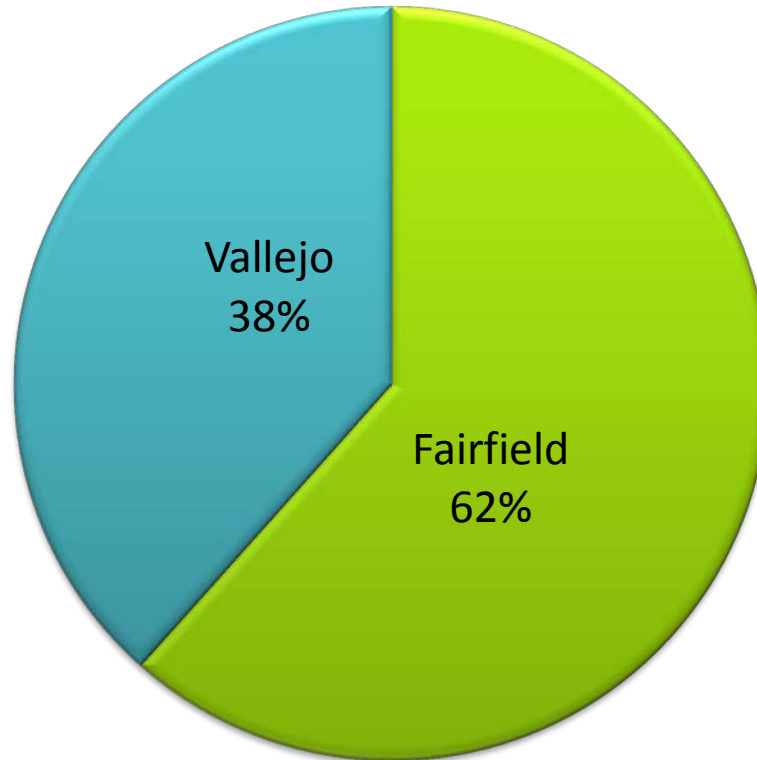
Slots: per the vendor contract  
 Referred: per probations records of referrals to each vendor  
 Enrolled: per the monthly reporting by each vendor  
 Employed: per the monthly reporting by each vendor  
 (if client was subsidized and unsubsidized, only unsubsidized was counted)  
 Subsidized: per the monthly reporting by each vendor

\* Michael's enrolled two additional clients due to early drop-outs after enrollment



***WIB provided employment & networking workshops to 169 AB109 clients, who attended an average of 3.8 workshops per client***

***(Workshop attendance per location April-December 2013)***



***There was more attendance at the Fairfield workshops than at the Vallejo workshops***



# ***Employment Services RFP***



- Awarded to Leaders in Community Alternatives (LCA)
- Contract amount is up to \$750,000 per year for three years
- Services will be provided in-custody at the Sheriff Office and at the CPC's in Fairfield and Vallejo for Probation
- Currently in contract negotiations
- Plan to seek BOS approval in late October or early November



# ***Update on Status of the 2011 Solano County Realignment Plan***

***Thomas White***  
***Corrections Consultant***



# ***Presentation on Collaborative Court Programs***

***Brian Taylor & Frances Ho  
Superior Court***



# ***Budget Update***

***Ian Goldberg***

***County Administrator's Office***



# AB109 Budget Update - Sept 2014

	FY13/14 Recommended Budget	FY 13/14 3rd Quarter Budget	Actual FY13/14	FY14/15 Recommended Budget
Sheriff	5,705,172	4,282,278	4,175,572	6,205,172
Probation	4,275,264	3,239,438	2,809,143	4,721,749
H&SS	2,608,164	1,229,541	1,149,165	1,935,959
District Attorney	598,793	550,026	405,832	659,683
Public Defender / Alternate Defender	513,767	406,111	360,071	514,553
Task Force (Local Police Overtime)	250,000	75,000	34,187	250,000
CCP Planning	284,211	144,022	122,068	174,202
Accumulated Capital Outlay	1,446,985	1,446,985	1,446,985	-
<b>TOTAL EXPENDITURES</b>	<b>15,682,356</b>	<b>11,373,401</b>	<b>10,503,023</b>	<b>14,461,318</b>



# AB109 Budget Update - Sept 2014

## FY13/14 Update

For FYE 6/30/2014 the AB109 Actual:

Total Expenditures	\$10,503,023
Total Revenues	
▪ PY's Carry Forward	\$ 6,368,569
▪ FY13/14 "Base" State Allocation	10,194,576
▪ State Growth Allocation	537,521
▪ AB109 Planning Grant	<u>150,000</u>
Total Revenue	\$17,250,666
Actual Carry Forward to FY14/15	\$6,747,643*

\*Result of timing in AB109 staffing and program implementation.





## AB109 Budget Update - Sept 2014

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### Total AB109 Funds Available in FY14/15:

PY's Carry Forward	\$ 6,747,643
FY14/15 "Base" State Allocation	9,077,651
State Growth Allocation	<u>407,736</u>
Total Funds Available	\$16,233,030
Total AB109 Adopted Budget FY14/15	<u>\$14,461,318</u>
Proj. Carry Forward	\$1,771,712

"Base" State Allocation for FY14/15 is anticipated to be reduced, resulting from the Realignment Allocation Committee recommendations. Statewide the Base Allocation is reduced \$64.3 million in FY14/15.



# AB109 Budget Update - Sept 2014

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## RAC Recommended AB109 Funding

- CA Statewide Funding in two parts (Base and Growth)
- CA Statewide Allocations Reduced in FY14/15 (\$998 million to \$934 million.)
- RAC recommends an approach for FY14/15 for Base and Growth.
- RAC recommends implementation of a new formula establishing County new Base in FY15/16.
- In FY15/16 Growth will continue to be separate formula from Base.



# AB109 Budget Update - Sept 2014

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## Base – Workload

45% Caseload – Recognizing the quantifiable effects of 2011 Realignment on county public safety services.

45% Crime and Population – Recognizing both general county costs and the costs of diversionary programs not counted in caseload.

10% Special Factors – Recognizing socioeconomic and other factors affecting counties ability to implement realignment.

## Growth - Performance

80% Probation – Rewarding success and improvement in probation outcomes.

20% Incarceration– Rewarding success and improvement in reducing prison incarcerations.



# AB109 Budget Update - Sept 2014

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## Solano County Impacts

- County Base Allocation FY14/15 reduced from projected amount of \$9,531,214 to \$9,077,651. (Projected shortfall in funding \$453,563)
- County Growth Allocation FY14/15 reduced from projected amount \$537,521 to \$407,736. Projected shortfall in funding \$129,785)
- Total Solano County shortfall in funding FY14/15 estimated \$585,348
- RAC recommendations shift funding to greater emphasis on performance.



## AB109 Budget Update - Sept 2014

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### Total AB109 Funds Available in FY15/16:

PY's Carry Forward Est.	\$ 1,771,712
FY15/16 "Base" State Allocation	8,827,795
State Growth Allocation	<u>2,745,902</u>
Total Funds Available	\$13,345,409
AB109 Projected Budget FY15/16 (Assumes flat to FY14/15)	<u>\$14,461,318</u>
Projected Shortfall in FY15/16	( \$1,115,909)

\*Estimated FY15/16 Funding including Base and Growth increases to \$11,573,697.



## AB109 Budget Update - Sept 2014

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# Questions?



***Community Based Organization  
Representative  
For CCP***

***Christopher Hansen  
Chief of Probation***



# ***BSCC Community Recidivism Reduction Grant***

***Christopher Hansen  
Chief of Probation***





# ***California Black-Brown Summit on Re-Entry/Recidivism***

***DeAnna Allen***

***Black-Brown Summit***

BSCC Community Recidivism Reduction Grant

Appoint an ad hoc subcommittee to oversee the County's participation in the State funded Community Recidivism Reduction Grant administered by the Board of State and Community Corrections (BSCC); interview potential vendors that apply for a competitive grant for community recidivism and crime reduction services; establish grant funding and reporting requirements; and make a recommendation to the CCP regarding how funding and services are allocated.

Published Notice Required? Yes  No   
Public Hearing Required? Yes  No

**DEPARTMENTAL RECOMMENDATION:**

The Chief Probation Officer recommends the Community Corrections Partnership:

1. Appoint an ad hoc subcommittee to oversee the County's participation in the State funded Community Recidivism Reduction Grant administered by the Board of State and Community Corrections (BSCC);
2. Direct the subcommittee to interview potential vendors that apply for a competitive grant for community recidivism and crime reduction services, and make recommendations on how funding and services are allocated;
3. Direct the subcommittee to make recommendations to the CCP on how to administer the grant funds, to include establishing grant funding and reporting requirements.

**SUMMARY / DISCUSSION:**

The Budget Act of 2014 allocates \$8 million to the Board of State and Community Corrections (BSCC) for the Community Recidivism Reduction Grants. The amount allocated to Solano County is \$100,000 which is awarded on a one time basis. The Community Corrections Partnership is responsible for oversight and administration of the grant funds.

Per the Penal Code section 1233.10 grants under this program must be awarded to a nongovernmental entity or a consortium or coalition of nongovernmental entities that provide community recidivism and crime reduction services to persons who have been released from state prison, a county jail, or a juvenile detention facility, who are under the supervision of a parole or probation department, or any other person at risk of becoming involved in criminal activities. Community recidivism and crime reduction services include, but are not limited to delinquency prevention, homelessness prevention and reentry services.

Grants are intended to be issued to a community recidivism and reduction service provider who has demonstrated during the five years immediately prior to the application for a grant a history of providing services designed to stop individuals from engaging in crime, reconnect with their family members, and contribute to their communities.

The CCP will establish an ad hoc subcommittee consisting of CCP members (or their designee), who will be responsible for taking the steps necessary to establish minimum requirements, funding criteria, and procedures for the county to award grants consistent with County Purchasing & Contracting Policy Manual and the criteria established in California Penal Code section 1233.10. The subcommittee will review competitive grant proposals and make recommendations for

award to the full CCP. Once approved by the CCP, the funds will be awarded and the Probation Department will administer the grants, including monitoring grant compliance and all necessary reporting requirements to the state.

**FINANCIAL IMPACT:**

The total allocated to Solano County under the Community Recidivism Reduction Grants is a one-time award of \$100,000. These funds, once allocated, are to be made available for expenditure for a period of four years and any unexpended funds shall revert to the state General Fund at the end of the four-year period. Any funds not encumbered with a community recidivism and crime reduction service provider one year after allocation of grant funds to counties shall immediately revert to the state General Fund. Individual awards to any community recidivism and crime reduction service provider cannot exceed \$25,000 as outlined in the Penal Code.

These funds will be included in the Probation Department's AB109 revenue for FY2014/15. There is no anticipated General Fund impact associated with approval of this action.

**ALTERNATIVES:**

The CCP could choose not to establish a subcommittee to make recommendations to the CCP on how to administer the grant funds, establish funding and reporting requirements and award and monitor the grants; however, this is not recommended as the grant designates the CCP and its members responsible for delivery and coordination of community recidivism and crime reduction services for Solano County. As a result of the multi-agency coordination and collaboration needed in order to ensure successful implementation and development of a plan, a subcommittee dedicated to assist the CCP in this endeavor appears warranted.

**OTHER AGENCY INVOLVEMENT:**

The County Administrator and the Probation Department have reviewed this item and the related recommendations.

**RECOMMENDATION:**

APPROVE RECOMMENDATION

## California Penal Code Section 1230

1230. (a) Each county is hereby authorized to establish in each county treasury a Community Corrections Performance Incentives Fund (CCPIF), to receive all amounts allocated to that county for purposes of implementing this chapter.

(b) Notwithstanding any other law, in any fiscal year for which a county receives moneys to be expended for the implementation of this chapter, the moneys, including any interest, shall be made available to the CPO of that county, within 30 days of the deposit of those moneys into the fund, for the implementation of the community corrections program authorized by this chapter.

(1) The community corrections program shall be developed and implemented by probation and advised by a local Community Corrections Partnership.

(2) The local Community Corrections Partnership shall be chaired by the CPO and comprised of the following membership:

(A) The presiding judge of the superior court, or his or her designee.

(B) A county supervisor or the chief administrative officer for the county or a designee of the board of supervisors.

(C) The district attorney.

(D) The public defender.

(E) The sheriff.

(F) A chief of police.

(G) The head of the county department of social services.

(H) The head of the county department of mental health.

(I) The head of the county department of employment.

(J) The head of the county alcohol and substance abuse programs.

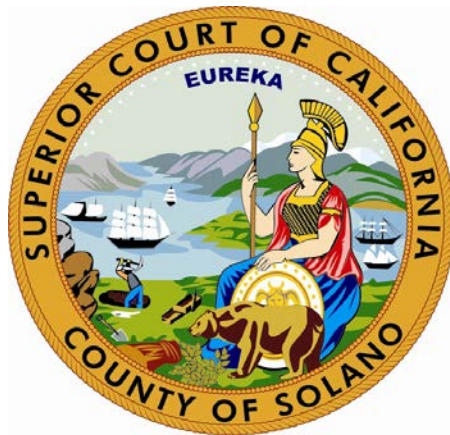
(K) The head of the county office of education.

(L) A representative from a community-based organization with experience in successfully providing rehabilitative services to persons who have been convicted of a criminal offense.

(M) An individual who represents the interests of victims.

# Superior Court of California, County of Solano

## Collaborative Courts Program



**August 2014**

## **At a Glance**

This year represents a year of tremendous growth for our collaborative court programs. Dependency Drug Court continues to thrive with over 50 participants served in the last year. Our Adult Drug Court program has expanded on two fronts: the Fairfield program increased its capacity with the hiring of an additional case manager and a program has been implemented in the Vallejo branch. The court is currently in the planning stages for a Veterans Treatment Court and Domestic Violence Court, which are to be implemented this year. Our Real DUI Court in Schools program has also grown. The court hosted DUI trials at five high schools this year, increased from the four schools visited last year.

## **ADULT DRUG COURT**

Adult Drug Court is a voluntary program that provides non-violent offenders with the resources necessary to achieve and maintain sobriety. In September of 2013, the court expanded the program to the Vallejo Courthouse where Judge Tim Kam provides the judicial supervision necessary to support participants through the recovery process. Since its inception, over 50 individuals have been referred to the Vallejo program. Twenty-two have been deemed eligible and amenable and accepted into the program. The Vallejo program intends to host its first graduation this December.

In February of 2014, the court expanded its Fairfield program by hiring an additional case manager. With another case manager on board, the Fairfield program anticipates serving up to 75 people in the next year. In June, the Fairfield program also hosted its largest graduation since its inception, with six participants successfully completing the program.<sup>1</sup>

At the graduation, Judge Wendy Getty, who presides over the Fairfield program, stated that “it takes a village to run a drug court.” The “village” includes justice partners (District Attorney, Public Defender, Probation Department, Solano County’s Health and Social Services Department), treatment providers, and each participant’s personal recovery network. All of these players work together to create an environment that encourages participants to succeed.

In court, participants are rewarded with incentives when they are compliant with their treatment plan and are sanctioned when they are non-compliant. Each participant is assigned a case manager and probation officer to help them succeed in the program. Participants are encouraged to work an honest program, recognizing that for most participants, there will be missteps along the way. As case manager, Rich Roesler, frequently tells his clients, “recovery is a journey, not a destination.” Participants entering the program receive a bronze “welcome chip” with this message.

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<sup>1</sup> <http://www.dailyrepublic.com/news/crimecourts/6-graduate-from-solano-drug-court/>

In February of 2014, thanks to the collaborative efforts of all entities, the program expanded the eligibility criteria, allowing more participants to benefit from the program. In April of 2014, the program implemented new policies to streamline its referral and acceptance process.

Drug courts work! On a national level, studies have shown that drug courts reduce criminal recidivism from 8%-26%<sup>2</sup>. Drug courts are also cost-effective, saving the criminal justice system anywhere from \$2-\$3 for every \$1 spent<sup>3</sup>.

In California, a study of the Prop 36 program<sup>4</sup> showed that state and local government realized significant savings when money was invested in treatment of drug offenders instead of incarceration.

During the first year that Prop 36 was in effect, there was a net savings of approximately \$2 for every \$1 spent for the program<sup>5</sup>. The net savings increased dramatically for participants who completed treatment. Individuals that completed treatment saved the criminal justice system approximately \$4 for every \$1 spent<sup>6</sup>. The study also found that incarceration, arrest and conviction costs steadily decreased over the first three years of Prop 36<sup>7</sup>.

A 2005 study of nine drug courts in California found that eight of the nine programs realized a net cost savings ranging from \$3,200 to over \$20,000 per drug court participant.<sup>8</sup> The over-all cost savings for California each year a cohort of the participants entered these nine programs was over 9 million dollars.<sup>9</sup> Studies continue to support that drug courts result in better outcomes for participants and cost savings for local and state governments. According to the U.S. Department of Justice, there are currently over 2,700 operating drug courts across the U.S.

Funding: Solano County's Adult Drug Court program is currently supported by federal, state, and county funds.

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<sup>2</sup> Marlowe, Douglas B (2010). Research Update on Adult Drug Courts, 2. This article can be found at: [http://www.nadcp.org/sites/default/files/nadcp/Research%20Update%20on%20Adult%20Drug%20Courts%20-%20NADCP\\_1.pdf](http://www.nadcp.org/sites/default/files/nadcp/Research%20Update%20on%20Adult%20Drug%20Courts%20-%20NADCP_1.pdf)

<sup>3</sup> Id. at 3.

<sup>4</sup> Enacted in 2000, Proposition 36, also known as the Substance Abuse and Crime Prevention Act, allows defendants with qualifying non-violent drug offenses to participate in probation and drug treatment in lieu of incarceration.

<sup>5</sup> Urada, Darren et al. (2008). Evaluation of Proposition 36: The Substance Abuse and Crime Prevention Act of 2000, 225. This article can be found at: <http://www.uclaisap.org/prop36/documents/2008%20Final%20Report.pdf>

<sup>6</sup> Id at 227.

<sup>7</sup> Id at 227-228.

<sup>8</sup> Carrey, Shannon M. et al. (2005). California Drug Courts: A Methodology for Determining Costs and Benefits; Phase II: Testing the Methodology, Final Report, 4.

<sup>9</sup> Id. at 7.



Federal: In 2013, the court was awarded a three year federal grant from Substance Abuse and Mental Health Services Administration (SAMHSA), totaling \$929,085.00, to fund the Vallejo program, and awarded a two year federal grant from the Bureau of Justice Assistance totaling \$187,826, to fund the Fairfield program.

State: In 2013, the court was awarded a \$32,055.00 Substance Abuse Focus Grant from the Administrative Office of the Courts (AOC) to fund this program, and other programs, including Dependency Drug Court and the Real DUI Court in Schools program. The court has reapplied for this grant for fiscal year 2014-2015. If awarded, the grant would fund all collaborative court programs.

County: Solano County has assigned a case manager to provide services to program participants and numerous county agencies participate in the program.

## **DEPENDENCY DRUG COURT**

Started in 2001, the Dependency Drug Court program is available to parents whose children have been removed from their care because of abuse or neglect stemming from their use of drugs and/or alcohol. This program is voluntary and encourages parents to seek treatment, with the ultimate goal of reunifying with their children.

Studies show that parents who participate in programs like Dependency Drug Court (also called Family Drug Courts) are more likely to enter drug treatment, reunify with their children, and reunify more quickly.<sup>10</sup> Positive treatment outcomes and positive child welfare outcomes result in children spending less time out of the home, benefiting families and saving community resources.<sup>11</sup>

Participants in the program are given structure and support to help them through recovery. Each participant is assigned a case manager who helps him/her navigate through all the systems necessary to achieve stability and sobriety. Parents attempting to “get clean” while grieving the temporary loss of their children are in deep crisis. Therefore, receiving ample support and services is crucial to their success.

With the Affordable Care Act, it is anticipated that participants will be able to access the services needed for treatment during participation in the program as well as after they graduate. The case managers are working with participants to inform them of their access to treatment upon graduation from the program.

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<sup>10</sup> Green, B.L., Rockhill, A., & Furrer, C. (2007). Does substance abuse treatment make a difference for child welfare case outcomes? A statewide longitudinal analysis. *Children and Youth Services Review*, 29, 460–473.

<sup>11</sup> A study of Family Drug Courts in Baltimore Maryland found that participation in the program resulted in a net savings of over \$5,000 per family. This article can be found at: [http://www.npcresearch.com/Files/Show%20Me%20the%20Money\\_Summer%202011.pdf](http://www.npcresearch.com/Files/Show%20Me%20the%20Money_Summer%202011.pdf).

Providing ongoing training to staff and providers is a priority this year. The team, including Judge John B. Ellis, attended the Annual Conference for the National Association of Drug Court Professionals (NADCP). Children and Family Futures, a non-profit organization with expertise in Family Drug Courts, will conduct a site visit to help improve our program and provide training, as requested.

Every year, the program hosts a reunion for current and past participants to come together to celebrate their achievements. This year's reunion will be held on September 17, 2014.

The program currently has 25 active participants. In the last year, the program has served over 50 participants; over half of the participants had their children returned to them by the court.

Funding: This program is currently supported by federal, state, and county funds.

Federal: In 2012, the court received a three year federal grant, totaling \$641,450.00, from the SAMHSA to fund this program.

State: This program is supported by the AOC's Substance Abuse Focus Grant.

County: Solano County provides funds to support a case manager position and numerous county agencies participate in the program.

## **DOMESTIC VIOLENCE COURT**

In October of 2013, the Court was awarded a two year grant from the U.S. Department of Justice, Office on Violence Against Women. With this grant, the Court hopes to create a program that provides better outcomes for families affected by domestic violence. The Court is currently in the planning stages for this project and has been meeting regularly with numerous county agencies and domestic violence service providers. The court intends to implement this project later this year.

Funding: The court was awarded a \$300,000 federal grant from the Department of Justice, Office on Violence Against Women.

## **VETERANS TREATMENT COURT**

The Court is currently in the planning stages to establish a Veterans Treatment Court. In 2013, the Court was awarded a training opportunity through the Justice for Vets program, a division of the NADCP. This three day training occurred in early August and allowed the team to craft a program that meets the needs of Solano County and is consistent with nationally recognized best practices.

The goals of Veterans Treatment Court include addressing the trauma experienced by veterans during military service, increasing public safety by reducing the recidivism of veterans, reducing costs associated with criminal recidivism, and improving the quality of life for veterans and their families. Simply put, this program seeks to reconnect veterans with their community and to honor their service to our country.

Eligible participants will be offered treatment services in a judicially monitored setting that is designed to promote success in treatment. Participants that successfully complete the program may be eligible for early termination of probation, have their felony conviction reduced to a misdemeanor, and/or have their case dismissed.

A key component of this program will be the use of veteran mentors. Veteran mentors will be recruited, trained, and assigned to each participant in Veterans Treatment Court. The veteran mentor will provide peer support to help their fellow veteran become stable (e.g. secure housing and employment) and support treatment efforts (e.g. help navigate the VA benefits system).

Representatives from the Court, Solano County's District Attorney, Public Defender, Probation Department, Department of Veterans Services, and the Veterans Justice Outreach Specialist assigned to Solano County have been meeting regularly and have set a target date of September 24, 2014 to begin operations. Judge E. Bradley Nelson will preside over this court.

Funding: Solano County provides funds to support a half-time case manager position and numerous county agencies participate in the program.

## **REAL DUI COURT IN SCHOOLS**

This year, the court hosted DUI trials at Jesse Bethel, Vallejo, Rodriguez, Vacaville, and Dixon High School, serving over 1500 students. At each school visit, the court hosted a real DUI trial for students to show the real life consequences of drinking and driving. All defendants agreed to have their case heard at a local high school with a jury made up of students. When asked what they liked most about the program, students reported that they gained a better understanding of the justice system, liked how evidence was presented, and enjoyed being a part of a real trial. One student stated that he/she would never drink and drive.

This program is an invaluable educational opportunity for students- the future drivers in our community. Under the leadership of Commissioner Raymond Wieser, the court will continue to collaborate with justice partners and local schools to offer this program.

Funding: This program is supported by the AOC's Substance Abuse Focus Grant.

Community Based Organization Representative for the CCP

Appoint an ad hoc subcommittee to develop procedures on how vacant positions not designated by statute on the CCP are filled; make a recommendation to the CCP regarding the appointment of the Community Based Organization (CBO) representative to serve on the CCP.

Published Notice Required? Yes  No

Public Hearing Required? Yes  No

**DEPARTMENTAL RECOMMENDATION:**

The Chief Probation Officer recommends the Community Corrections Partnership:

1. Appoint an ad hoc subcommittee to develop procedures on how vacant positions not designated by statute are filled on the CCP;
2. Direct the subcommittee to interview potential candidates that express an interest in serving on the CCP as the CBO Representative;
3. Direct the subcommittee to make a recommendation to the CCP regarding the appointment of Community Based Organization (CBO) representative to serve on the CCP.

**SUMMARY / DISCUSSION:**

Membership of the CCP is outlined in California Penal Code Section 1230, and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)\*, Presiding Judge of the Superior Court\* or his or her designee, a County Supervisor or County Administrator, District Attorney\*, Public Defender\*, Sheriff\*, the head of the Department of Social Services\*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police\*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

In 2011, as a result of the enactment of AB109, the CCP met regularly to discuss and develop the 2011 Solano County Realignment Plan. At that time, Lloyd Gieg from Genesis House was appointed to serve as the CBO Representative. Mr. Gieg, formally announced his retirement in June 2014, thereby, vacating his position on the CCP.

The CCP will establish an ad hoc subcommittee consisting of CCP members (or their designee), who will be responsible for developing procedures on how vacant positions, which are not designated by statute, will be filled on the CCP. The subcommittee will also interview potential candidates that express an interest in serving on the CCP as the CBO Representative, and will make a recommendation to the CCP regarding the appointment of the CBO Representative.

**FINANCIAL IMPACT:**

There is no anticipated funding associated with approval of this action.

**ALTERNATIVES:**

The CCP could choose not to establish a subcommittee to develop procedures on how to fill vacant positions or to make a recommendation to the CCP regarding the appointment of the CBO Representative; however, this is not recommended as it is critical that all designated positions on the CCP be filled. As a result of the multi-agency coordination and collaboration needed in order to ensure appropriate procedures are developed and implemented, a subcommittee dedicated to assist the CCP in this endeavor appears warranted.

**OTHER AGENCY INVOLVEMENT:**

The County Administrator and the Probation Department have reviewed this item and the related recommendations.

**RECOMMENDATION:**

APPROVE RECOMMENDATION

Proposal for food service for the upcoming Solano County California Black Brown Summit on ReEntry and Recidivism is as follows:

Food, Preparation, Service and clean-up to be provided by Summit Venue collaborator -

Provider: He Brews It! Cafe

Manager: Joe Bryant

Payable: Direct to Provider -- He Brews It! Cafe Max Cost: \$9300.00 (up to 400 attendees)

Includes: Continental Breakfast Weds/Thurs/Fri , Lunch Service Weds/Thurs and snacks.

Please Note: Due to seating capacity at lunch time we may restrict lunch to 300 attendees. In this case the cost would be reduced accordingly.

The CBBSRR - California Black Brown Summit on ReEntry and Recidivism facilitates educational summits statewide. The Solano County Summit will be the 6th Summit for the organization. The Summit was voted in by the Solano County ReEntry Executive Board as a means of fulfilling some major components of the Public Safety ReAlignment Act of 2011 as well as the more recent White Paper that was created.

The 2011 Implementation Plan Goal states "To present overarching concepts and strategies..... focused on maximizing public safety, enhancing necessary infrastructure, and expanding criminal justice and human services practices and services which research indicates are essential for reducing offender recidivism."

As both a member of the ReEntry Executive Board and the Transition Coordinator for the WRAP - Women's ReEntry Achievement Program - it is my professional opinion that a Summit of this nature will accomplish many of our counties goals and objectives. Below are the Goals, Objectives and Outcomes established by CBBSRR. The previous summits have been greatly supported by Probation, Parole, District Attorneys, Attorney General, CDCR, etc.. The San Diego Summit program reflects the food sponsorship by the Probation Department. We are requesting the same support of our CCP.

## GOALS

To educate relevant stakeholders regarding AB 109 and the disproportionate impact of incarceration and recidivism on communities of color, and create an "action agenda" for collaborative partnerships that address the barriers faced by African American and Latino formerly incarcerated inmates who have a desire to successfully reintegrate into local communities. Our goal is to present evidenced-based research designed to assist communities with re-entry challenges and strategies aimed at reducing recidivism. To present evidence-based research regarding reentry and recidivism.

## OBJECTIVES

1. To establish community partners who will explore culturally relevant approaches and solutions.
2. To establish profiles and processes that give ex-felons the best chance of re-entering communities without returning to jail.
3. To develop positive working relationships between law enforcement and stakeholders as it relates to AB 109.

## OUTCOMES

1. Participants will have a greater understanding of AB (109) and the potential impacts on it's community.
2. Stakeholders and community leaders will be educated on the importance of providing culturally relevant responses when serving communities of color.
3. Participants will receive valuable contact information with state and local organizations that will help them develop strategies and solutions to AB (109).
4. Dialogue and networking between community agencies will foster collaborative thinking, relationships and approaches toward problem solving.
5. Participants will hear directly from criminal justice experts which will increase their awareness of the internal and external issues, challenges and opportunities.
6. New relationships will be formed to further local and statewide discussions on reentry and recidivism.